

**AUDIT REPORT
OF
FRANKLIN COUNTY**

JULY 1, 2015, THROUGH JUNE 30, 2016

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the Auditor of Public Accounts.**

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Issued on April 17, 2017

FRANKLIN COUNTY

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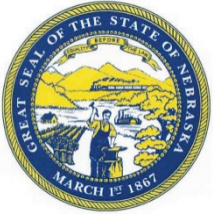
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FRANKLIN COUNTY

LIST OF COUNTY OFFICIALS

At June 30, 2016

<u>Title</u>	<u>Name</u>	<u>Term Expires</u>
Board of Supervisors	Steven Hogeland	Jan. 2019
	David Pedersen	Jan. 2017
	Neil Meiner	Jan. 2019
	William Bunger	Jan. 2019
	Dale Loschen	Jan. 2017
	Delbert Rogers	Jan. 2017
	Gary Hamilton	Jan. 2019
Assessor	Linda Dallman	Jan. 2019
Attorney	Henry Schenker	Jan. 2019
Clerk Election Commissioner Register of Deeds Clerk of the District Court	Marcia Volk Schenker	Jan. 2019
Sheriff Emergency Manager	Jerry Archer	Jan. 2019 Appointed
Treasurer	Connie Hunt	Jan. 2019
Veterans' Service Officer	Art Johnsen	Appointed
Weed Superintendent	Mark Goebel	Appointed
Highway Superintendent Planning and Zoning	Michael Ingram	Appointed



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FRANKLIN COUNTY

INDEPENDENT AUDITOR'S REPORT

Board of Supervisors
Franklin County, Nebraska

Report on the Financial Statements

We have audited the accompanying cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Franklin County, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the basic financial statements of the County's primary government, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinions.

Summary of Opinions

Opinion Unit	Type of Opinion
Governmental Activities	Unmodified
Discretely Presented Component Unit	Adverse
Major Funds	Unmodified
Aggregate Remaining Fund Information	Unmodified

Basis for Adverse Opinion on the Discretely Presented Component Unit

The financial statements do not include financial data for the County's legally separate component unit. Accounting principles generally accepted in the United States of America require the financial data for that component unit to be reported with the financial data of the County's primary government unless the County also issues financial statements for the financial reporting entity that include the financial data for its component units. The County has not issued such reporting entity financial statements. The amount by which this departure would affect the assets, net position, receipts, and disbursements of the government-wide financial statements has not been determined.

Adverse Opinion

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on the Discretely Presented Component Unit" paragraph, the financial statements referred to above do not present fairly the financial position of the discretely presented component unit of Franklin County, as of June 30, 2016, or the change in financial position thereof for the year ended in accordance with accounting principles generally accepted in the United States of America.

Unmodified Opinions

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective cash-basis financial position of the governmental activities, each major fund, and aggregate remaining fund information of Franklin County, as of June 30, 2016, and the respective changes in cash-basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

Emphasis of Matters – Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Report on Supplementary Information

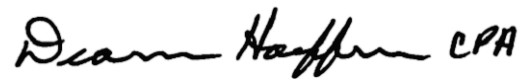
Our audit was conducted for the purpose of forming opinions on the financial statements as a whole, which collectively comprise the County's basic financial statements. The combining nonmajor fund financial statement, budgetary comparison information, schedule of office activity, and schedule of taxes certified and collected are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor fund financial statement, budgetary comparison information, schedule of office activity, and schedule of taxes certified and collected, pages 19-27, are the responsibility of management and were derived from, and relate directly to, the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole on the basis of accounting described in Note 1.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 4, 2017, on our consideration of Franklin County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and considering Franklin County's internal control over financial reporting and compliance.

April 4, 2017


Deann Haeffner, CPA
Assistant Deputy Auditor
Lincoln, Nebraska

FRANKLIN COUNTY
STATEMENT OF NET POSITION - CASH BASIS
 June 30, 2016

	<u>Governmental Activities</u>
ASSETS	
Cash and Cash Equivalents (Note 1.D)	\$ 2,787,950
TOTAL ASSETS	<u><u>\$ 2,787,950</u></u>
 NET POSITION	
Restricted for:	
Preservation of Records	8,703
Road Projects	43,832
Unrestricted	<u>2,735,415</u>
TOTAL NET POSITION	<u><u>\$ 2,787,950</u></u>

The notes to the financial statements are an integral part of this statement.

FRANKLIN COUNTY
STATEMENT OF ACTIVITIES - CASH BASIS

For the Year Ended June 30, 2016

Functions:	Cash Disbursements	Program Cash Receipts		Net (Disbursement) Receipts and Changes in Net Position
		Fees, Fines, and Charges for Services	Operating Grants and Contributions	
Governmental Activities:				
General Government	\$ (1,642,260)	\$ 239,809	\$ 4,928	\$ (1,397,523)
Public Safety	(525,025)	17,224	10,421	(497,380)
Public Works	(2,017,415)	328,744	739,402	(949,269)
Public Assistance	(64,607)	-	-	(64,607)
Culture and Recreation	(5,000)	-	-	(5,000)
Total Governmental Activities	<u>\$ (4,254,307)</u>	<u>\$ 585,777</u>	<u>\$ 754,751</u>	<u>(2,913,779)</u>

General Receipts:

Property Taxes	2,543,465
Grants and Contributions Not Restricted to Specific Programs	298,181
Investment Income	18,877
Licenses and Permits	1,612
Miscellaneous	11,991
Total General Receipts	<u>2,874,126</u>
Increase in Net Position	(39,653)
Net Position - Beginning of year	2,827,603
Net Position - End of year	<u>\$ 2,787,950</u>

The notes to the financial statements are an integral part of this statement.

FRANKLIN COUNTY
STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES
GOVERNMENTAL FUNDS
June 30, 2016

	General Fund	Road Fund	Inheritance Fund	Other Governmental Funds	Total Governmental Funds
ASSETS					
Cash and Cash Equivalents (Note 1.D)	\$ 713,740	\$ 850,115	\$ 770,372	\$ 453,723	\$ 2,787,950
TOTAL ASSETS	\$ 713,740	\$ 850,115	\$ 770,372	\$ 453,723	\$ 2,787,950
 FUND BALANCES					
Restricted for:					
Preservation of Records	-	-	-	8,703	8,703
Road Projects	-	-	-	43,832	43,832
Committed to:					
Law Enforcement	-	-	-	3,659	3,659
Road Maintenance	-	850,115	-	228,591	1,078,706
Aid and Assistance	-	-	-	114,449	114,449
Property Appraisal	-	-	-	35,543	35,543
Weed Control	-	-	-	18,946	18,946
Assigned to:					
Other Purposes	-	-	770,372	-	770,372
Unassigned	713,740	-	-	-	713,740
TOTAL CASH BASIS FUND BALANCES	\$ 713,740	\$ 850,115	\$ 770,372	\$ 453,723	\$ 2,787,950

The notes to the financial statements are an integral part of this statement.

FRANKLIN COUNTY
**STATEMENT OF CASH RECEIPTS, DISBURSEMENTS,
AND CHANGES IN CASH BASIS FUND BALANCES**
GOVERNMENTAL FUNDS
For the Year Ended June 30, 2016

	General Fund	Road Fund	Inheritance Fund	Other Governmental Funds	Total Governmental Funds
RECEIPTS					
Property Taxes	\$ 2,232,784	\$ -	\$ 281,418	\$ 29,263	\$ 2,543,465
Licenses and Permits	1,612	-	-	-	1,612
Investment Income	11,380	-	6,854	643	18,877
Intergovernmental	215,966	745,087	-	91,879	1,052,932
Charges for Services	253,999	328,744	-	3,034	585,777
Miscellaneous	11,714	-	-	277	11,991
TOTAL RECEIPTS	<u>2,727,455</u>	<u>1,073,831</u>	<u>288,272</u>	<u>125,096</u>	<u>4,214,654</u>
DISBURSEMENTS					
General Government	1,250,073	-	339,391	52,796	1,642,260
Public Safety	525,025	-	-	-	525,025
Public Works	10,750	1,741,233	-	265,432	2,017,415
Public Assistance	64,607	-	-	-	64,607
Culture and Recreation	5,000	-	-	-	5,000
TOTAL DISBURSEMENTS	<u>1,855,455</u>	<u>1,741,233</u>	<u>339,391</u>	<u>318,228</u>	<u>4,254,307</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS	<u>872,000</u>	<u>(667,402)</u>	<u>(51,119)</u>	<u>(193,132)</u>	<u>(39,653)</u>
OTHER FINANCING SOURCES (USES)					
Transfers in	215,000	989,000	48,860	62,000	1,314,860
Transfers out	(1,051,000)	(48,860)	(215,000)	-	(1,314,860)
TOTAL OTHER FINANCING SOURCES (USES)	<u>(836,000)</u>	<u>940,140</u>	<u>(166,140)</u>	<u>62,000</u>	<u>-</u>
Net Change in Fund Balances	36,000	272,738	(217,259)	(131,132)	(39,653)
CASH BASIS FUND BALANCES - BEGINNING					
	<u>677,740</u>	<u>577,377</u>	<u>987,631</u>	<u>584,855</u>	<u>2,827,603</u>
CASH BASIS FUND BALANCES - ENDING					
	<u>\$ 713,740</u>	<u>\$ 850,115</u>	<u>\$ 770,372</u>	<u>\$ 453,723</u>	<u>\$ 2,787,950</u>

The notes to the financial statements are an integral part of this statement.

FRANKLIN COUNTY
**STATEMENT OF FIDUCIARY ASSETS AND
 LIABILITIES - CASH BASIS**
FIDUCIARY FUNDS
 June 30, 2016

	Agency Funds
ASSETS	
Cash and Cash Equivalents	\$ 258,362
 LIABILITIES	
Due to other governments	
State	44,516
Schools	78,249
Educational Service Units	1,201
Technical College	7,788
Natural Resource Districts	1,884
Fire Districts	2,132
Municipalities	15,102
Agricultural Society	535
Cemetery Districts	4,287
Townships	79,452
Hospital	1,773
Others	21,443
TOTAL LIABILITIES	258,362
 TOTAL NET ASSETS	 \$ -

The notes to the financial statements are an integral part of this statement.

FRANKLIN COUNTY

NOTES TO FINANCIAL STATEMENTS

For the Fiscal Year Ended June 30, 2016

1. Summary of Significant Accounting Policies

The following is a summary of the significant accounting policies utilized in the accounting system of Franklin County.

A. Reporting Entity

Franklin County, Nebraska, (County) is a governmental entity established under and governed by the laws of the State of Nebraska (State). The County is managed by county officials who are elected on a political ballot for four-year terms. As a political subdivision of the State, the County is exempt from State and Federal income taxes. The financial statements include all funds of the County that are not legally separate. The County has also considered all potential component units for which it is financially accountable, as well as other organizations that are either fiscally dependent on the County or maintain a significant relationship with the County, such that exclusion would be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the County to impose its will on that organization, or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County.

Component Unit. These financial statements present the County (the primary government). The Franklin County Memorial Hospital (Hospital) is a component unit of the County because of the significance of its operational and financial relationships with the County. The financial statements do not include the data of the Hospital necessary for reporting in conformity with generally accepted accounting principles (GAAP). Complete financial statements of the Hospital can be obtained from the Hospital's administrative office.

Joint Organization.

Behavioral Health Region III – The County has entered into an agreement with surrounding counties and the Nebraska Department of Health and Human Services to provide services to carry out the provisions of the Nebraska Behavioral Health Services Act (Act). Agreements were established under the authority of the Interlocal Cooperation Act for services to be provided under the Act. Region III (Region) consists of the following counties: Blaine, Loup, Garfield, Wheeler, Custer, Valley, Greeley, Sherman, Howard, Buffalo, Hall, Phelps, Kearney, Adams, Clay, Furnas, Harlan, Hamilton, Merrick, Franklin, Webster, and Nuckolls.

The governing board for the Region includes representatives from the participating county boards. Each county contributes to the financial support of the Region activities based on formulas developed by the Region governing board and as required by the Act. Funding is provided by a combination of Federal, State, local, and private funding. The

FRANKLIN COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. Summary of Significant Accounting Policies (Continued)

County contributed \$6,390 toward the operation of the Region during fiscal year 2016. In the event of the termination of the agreement, assets would be disposed of in accordance with the terms of the agreement. The Nebraska Department of Health and Human Services requires the Region to be audited annually in accordance with State statute. Financial information for the Region is available in those audit reports.

Health Department – The County has entered into an agreement with Two Rivers Health Department (Department) to provide public health services. The agreement was established under authority of the Interlocal Cooperation Act for services to be provided per Neb. Rev. Stat. §§ 71-1626 to 71-1636 (Reissue 2009, Cum. Supp. 2016).

The Department's governing board is established by statute and includes representatives from the participating county boards and the health profession. Funding is provided by a combination of Federal, State, local, and private funding. The County did not contribute toward the operation of the Department during fiscal year 2016. In the event of the termination of the agreement, assets would be disposed of in accordance with the terms of the agreement. The Department is audited in accordance with Neb. Rev. Stat. § 84-304(4) (Cum. Supp. 2016). Financial information for the Department is available in that report.

B. Basis of Presentation

Government-Wide Financial Statements. The Statement of Net Position - Cash Basis and Statement of Activities - Cash Basis display information about the activities of the County and are in the format of government-wide statements, as required by GASB Statement Number 34. These statements include all the financial activities of the County, except for fiduciary activities and the Hospital. Internal activities in these statements were considered immaterial and have not been eliminated. Governmental Generally Accepted Accounting Principles (GAAP) requires internal activity to be eliminated to minimize double counting. The County reports governmental activities only. Governmental activities are generally financed through taxes, intergovernmental receipts, and other nonexchange transactions. The County is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct disbursement of a given function or segment is offset by program receipts. Direct disbursements are those that are clearly identifiable with a specific function or segment. Program receipts include the following: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program receipts are reported instead as general receipts.

FRANKLIN COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. **Summary of Significant Accounting Policies** (Continued)

Fund Financial Statements. The fund financial statements provide information about the County's funds, including its fiduciary funds. GAAP requires separate statements by fund category – governmental, proprietary, and fiduciary. The County uses only the governmental and fiduciary fund categories. The County Board is the highest level of decision-making authority and has the authority, by resolution, to establish, modify, or rescind the commitment or assignment of a fund balance to a specific purpose. When resources for a specific purpose are available in more than one fund balance classification, the County's policy is to use resources in the following order: restricted, committed, assigned, and unassigned. The emphasis of fund financial statements is on major governmental funds. All remaining governmental funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental funds:

General Fund. This is the County's primary operating fund. It accounts for financial resources of the general government, except those required to be accounted for in another fund.

Road Fund. This fund is used to account for costs associated with the repair and maintenance of roads and bridges and is primarily funded by State tax receipts.

Inheritance Fund. This fund is used to account for the receipts generated from inheritance taxes and is used for various projects.

The County reports the following additional non-major governmental fund types:

Special Revenue Funds. These funds account for the proceeds from a specific receipt source that is restricted to disbursements for a specified purpose.

Agency Funds. These funds account for assets held by the County as an agent for various local governments.

The County designates fund balances as follows:

Restricted. The fund balance is restricted by external impositions, such as creditors, grantors, or laws or regulations of other governments.

Committed. The fund balance has been designated by the County Board for a specific purpose.

Assigned. The fund balance has not been designated by the County Board for a specific purpose, but it has been separated based on the type of revenue.

FRANKLIN COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. **Summary of Significant Accounting Policies** (Continued)

Unassigned. This portion of the General Fund is not restricted, committed, or assigned for a specific purpose.

C. Measurement Focus, Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus and basis of accounting. The accounting records of the County are maintained and the government-wide financial statements were reported on the basis of cash receipts and disbursements. As such, the measurement focus includes only those assets and fund balances arising from cash transactions on the Statement of Net Position - Cash Basis and the Statement of Activities - Cash Basis. Receipts are recognized when received, and disbursements are recognized when warrants are paid. This differs from governmental GAAP, which requires the government-wide and fiduciary fund financial statements to be reported using the economic resources measurement focus and the accrual basis of accounting. Under this measurement focus and basis of accounting, receipts are recorded when earned, and disbursements are recorded when a liability is incurred, regardless of the timing of related cash flows.

The governmental fund financial statements were also reported on the cash receipt and disbursement basis of accounting. As such, the same measurement focus and basis of accounting were used, as described above. This differs from governmental GAAP, which requires governmental fund financial statements to be reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this measurement focus and basis of accounting, receipts are recognized as soon as they are both measurable and available. Receipts are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Disbursements are generally recorded when a liability is incurred, as under accrual accounting. However, disbursements related to compensated absences and claims and judgments are recorded only when payment is due.

D. Assets and Net Position

Cash and Cash Equivalents. The County's cash and cash equivalents are considered to be cash on hand and demand deposits.

Investments. The types of investments in which the County is authorized to invest funds are enumerated in Neb. Rev. Stat. § 77-2315, § 77-2340, and § 77-2341 (Reissue 2009) and generally include U.S. Government obligations, certificates of deposit, and time deposits and securities, which are authorized by the Nebraska Investment Council.

FRANKLIN COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. **Summary of Significant Accounting Policies** (Continued)

Capital Assets. Under the cash receipts and disbursements basis of accounting, capital assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisitions are reflected as disbursements in governmental funds. GAAP requires capital assets, which would include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), to be reported in the applicable governmental activities columns in the government-wide financial statements.

Depreciation expenses on capital assets were not recorded on the cash basis financial statements. Under GAAP, depreciation expenses would be recorded in the Statement of Activities. The cost of normal maintenance and repairs that does not add to the value of the asset or extend asset life is not capitalized.

Compensated Absences. Vested or accumulated vacation leave that is liquidated with expendable available financial resources is reported as a disbursement of the County funds as paid. Upon termination, employees are paid for any unused vacation. Under the receipts and disbursements basis of accounting, the liabilities for compensated absences are not reported since they do not represent liabilities arising from cash transactions. Under GAAP, the compensated absences liability would be reported in the government-wide financial statements and would be recorded in accordance with the County's policy, which is to recognize the expense and accrued liability when vacation and compensatory leave is earned.

Restricted Net Position. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then the unrestricted resources, as they are needed. Net position is reported as restricted when constraints placed on its use are either externally imposed or imposed by law through constitutional provisions or enabling legislation. The government-wide statement of net position reports \$52,535 of restricted net position, which is fully restricted by enabling legislation.

Budgetary Process. The County adopts an annual budget in accordance with the statutory requirements of the Nebraska Budget Act. The budget is prepared on the cash receipts and disbursements basis of accounting. The budget contains only those receipts actually received by the County Treasurer. The County does not utilize an encumbrance accounting system. All appropriated spending authority lapses at the end of the fiscal year.

On or before August 1, the County budget-making authority prepares and transmits a budget for each County fund to the County Board. The budget includes the requirements, the outstanding warrants, the operating reserves to be maintained, the cash on hand at the close of the preceding fiscal year, the receipts from sources other than taxation, and the amount to be raised by taxation. The County Board must hold at least one public hearing on the proposed budget. On or before September 20, the County Board adopts the budget and appropriates the amounts specified in the budget for the departments, offices, activities, and funds of the County.

FRANKLIN COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. **Summary of Significant Accounting Policies** (Concluded)

The County Board is authorized to transfer budgeted amounts between departments within any fund through resolution; however, if revisions are made that alter the total disbursements of any fund, an additional public hearing must be held. The legal level of budgetary control for the General Fund is at the function level, and the special revenue fund types are at the fund level. The County Board is also authorized to budget for the transfer of money between County funds.

2. **Deposits and Investments**

The County has generally pooled the cash resources of the various funds for investment purposes. Interest earned on pooled funds is credited to the County General Fund in accordance with Neb. Rev. Stat. § 77-2315 (Reissue 2009).

At year end, the County's carrying amount of deposits was \$2,787,950 for County funds and \$258,362 for Fiduciary funds. The bank balances for all funds totaled \$3,051,382. For purposes of classifying categories of custodial risk, the bank balances of the County's deposits, as of June 30, 2016, were either entirely insured or collateralized with securities held by the County's agent in the County's name.

3. **Property Taxes**

Property taxes are levied by the County Board on or before October 15 of each year for all political subdivisions in the County. Real estate and personal property taxes are due and attach as an enforceable lien on January 1 following the levy date, and they become delinquent in two equal installments on May 1 and September 1. Motor vehicle taxes are due when application is made for registration of a motor vehicle.

Counties are permitted by the State Constitution to levy a tax of up to \$.50/\$100 of assessed valuation for general governmental services other than the payment of principal and interest on bonded debt. Counties may levy taxes in addition to the 50-cent limitation upon a vote of the people.

The levy set in October 2015, for the 2015 taxes, which will be materially collected in May and September 2016, was set at \$.232927/\$100 of assessed valuation. The levy set in October 2014, for the 2014 taxes, which were materially collected in May and September 2015, was set at \$.271821/\$100 of assessed valuation. The amount collected for the motor vehicle tax is outlined in State statute.

Additionally, there is currently a statutory lid limitation, which limits taxation to the prior year's level, with provisions for growth. The lid may be increased by 1% upon the approval of a three-fourths majority of the County Board.

FRANKLIN COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

4. **Retirement System**

The Retirement System for Nebraska Counties (the Plan) is a multiple-employer plan administered by the Public Employees Retirement Board in accordance with the provisions of the County Employees Retirement Act. The Plan consists of a defined contribution option and a cash balance benefit. The cash balance benefit is a type of defined benefit plan. The Plan provisions are established under Neb. Rev. Stat. §§ 23-2301 through 23-2334 (Reissue 2012, Cum. Supp. 2016) and may be amended through legislative action.

Participation in the Plan is required of all full-time employees. Part-time (working less than one-half of the regularly scheduled hours) employees may elect voluntary participation upon reaching age 18. Part-time elected officials may exercise the option to join.

County employees and elected officials contribute 4.5% of their total compensation. In addition, the County contributes an amount equal to 150% of the employee's contribution. The contribution rates are established by § 23-2307 and § 23-2308 and may be amended through legislative action. The employee's and employer's contributions are kept in separate accounts. The employee's account is fully vested. The employer's account is fully vested after three years of participation in the system or credit for participation in another governmental plan prior to actual contribution to the Plan. Non-vested County contributions are forfeited upon termination. Forfeitures are used to cover a portion of the pension plan's administrative expenses. Prior service benefits are paid directly by the County to the retired employee.

A supplemental retirement plan was established on January 1, 2003, for the benefit of all present and future commissioned law enforcement personnel employed by the County. Employees contribute 1% of their salary, and the County contributes an amount equal to 100% of the employee's contribution. In a defined contribution plan, benefits depend solely on amounts contributed to the Plan plus investment earnings.

For the year ended June 30, 2016, 51 employees contributed \$65,867, and the County contributed \$98,110. Contributions included \$1,383 in cash contributions towards the supplemental law enforcement plan for three law enforcement employees. Lastly, the County paid \$834 directly to six retired employees for prior service benefits.

5. **Risk Management**

The County is exposed to various risks of loss related to the following: torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County is a member of the Nebraska Intergovernmental Risk Management Association (NIRMA), a public entity risk pool currently operating as a common risk management and insurance program for 80 counties throughout Nebraska.

FRANKLIN COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

5. Risk Management (Concluded)

The County pays an annual deposit premium, as calculated by the administrator of the pool. The premium is based on the losses and exposures of each County and the entire pool. If the pool becomes insolvent or otherwise unable to discharge its legal liabilities and obligations, the County may be assessed by the Board for an additional contribution equal to its contribution for the current fiscal year, divided by the contribution of all participants for such year, times the amount of such deficiency. Each such assessment, and the manner of calculating the same, is sent to each county in writing, and each county has 60 days in which to pay the amount of such assessment. Each county remains liable for such assessments, regardless of such county's withdrawal from participation or the termination of the agreement, as well as for liabilities of the pool incurred during such county's period of membership.

The agreement with NIRMA requires the risk pool to provide coverage for up to a maximum amount per occurrence and purchase commercial insurance for claims in excess of coverage provided. In the event of a liability exceeding the commercial insurance, the County would be responsible for funding the excess amount.

	NIRMA Coverage	Maximum Coverage
General Liability Claim	\$ 300,000	\$ 5,000,000
Workers' Compensation Claim	\$ 550,000	Statutory Limits
Property Damage Claim	\$ 250,000	Insured Value at Replacement Cost

The County has not paid any additional assessments to the pool in the last three fiscal years, and no assessments are anticipated for fiscal year 2017. The County has not had to pay out any amounts that exceeded coverage provided by the pool in the last three fiscal years.

6. Interfund Transfers

Interfund transfers for the year ended June 30, 2016, consisted of the following:

	Transfers from			
	General Fund	Inheritance Fund	Road Fund	
Road Fund	\$ 989,000	\$ -	\$ -	\$ 989,000
Inheritance Fund	-	-	48,860	48,860
General Fund	-	215,000	-	215,000
Nonmajor Funds	62,000	-	-	62,000
Total	\$ 1,051,000	\$ 215,000	\$ 486,860	\$ 1,314,860

FRANKLIN COUNTY

NOTES TO FINANCIAL STATEMENTS
(Concluded)

6. Interfund Transfers (Concluded)

Transfers are used to move unrestricted receipts collected in the General Fund and Inheritance Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

In the year ended June 30, 2016, the County made a one-time transfer of \$48,860 from the Road Fund to the Inheritance Fund to repay a transfer incurred in a previous year.

7. Contingent Liabilities

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, the County Attorney believes the resolution of these matters will not have a materially adverse effect on the financial condition of the County.

8. Long-Term Debt

In March 2008, \$3,945,000 of general obligation and refunding bonds were issued by the Franklin County Memorial Hospital, with the proceeds to be used to: (1) provide for the payment and redemption of Series 2003 Hospital bonds, maturing on or after May 1, 2009; and (2) pay the costs of constructing an addition onto the Hospital. In March 2012, the 2008 bond issue was refinanced for \$3,375,000. The bond payable balance, as of June 30, 2016, was \$2,715,000. The County has the ability to levy taxes as necessary to cover the annual required principal and interest payments over the term of these bonds in the event the Hospital cannot meet the debt service obligation. As of June 30, 2016, no additional taxes had been levied by the County. Full Disclosure of the liability can be found in the separately issued Hospital audit report.

FRANKLIN COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL
GENERAL FUND

For the Year Ended June 30, 2016

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
RECEIPTS				
Taxes	\$ 2,425,000	\$ 2,425,000	\$ 2,232,784	\$ (192,216)
Licenses and Permits	1,000	1,000	1,612	612
Interest	10,000	10,000	11,380	1,380
Intergovernmental	28,000	28,000	215,966	187,966
Charges for Services	213,500	213,500	253,999	40,499
Miscellaneous	24,146	24,146	11,714	(12,432)
TOTAL RECEIPTS	<u>2,701,646</u>	<u>2,701,646</u>	<u>2,727,455</u>	<u>25,809</u>
DISBURSEMENTS				
General Government:				
County Board	73,350	73,350	69,998	3,352
County Clerk	116,776	116,776	106,500	10,276
County Treasurer	113,991	113,991	112,027	1,964
County Assessor	114,201	114,201	108,879	5,322
Election Commissioner	42,016	42,016	26,670	15,346
Data Processing	40,300	44,300	43,638	662
Clerk of the District Court	32,932	32,932	26,011	6,921
County Court System	9,950	9,950	5,306	4,644
Building and Grounds	71,850	71,850	62,376	9,474
Agricultural Extension Agent	46,072	46,072	45,240	832
Miscellaneous	700,776	684,776	643,428	41,348
Public Safety				
County Sheriff	240,999	240,999	210,722	30,277
County Attorney	104,360	104,360	104,117	243
County Jail	183,912	195,912	194,820	1,092
Miscellaneous	21,570	21,570	15,366	6,204
Public Works				
Miscellaneous	18,500	18,500	10,750	7,750
Public Assistance				
Veterans' Service Officer	16,750	16,750	9,999	6,751
Miscellaneous	60,081	60,081	54,608	5,473
Culture and Recreation				
Miscellaneous	5,000	5,000	5,000	-
TOTAL DISBURSEMENTS	<u>2,013,386</u>	<u>2,013,386</u>	<u>1,855,455</u>	<u>157,931</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS				
	<u>688,260</u>	<u>688,260</u>	<u>872,000</u>	<u>183,740</u>

(Continued)

FRANKLIN COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL
GENERAL FUND

For the Year Ended June 30, 2016

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
OTHER FINANCING SOURCES (USES)				
Transfers in	215,000	215,000	215,000	-
Transfers out	<u>(1,051,000)</u>	<u>(1,051,000)</u>	<u>(1,051,000)</u>	<u>-</u>
TOTAL OTHER FINANCING SOURCES (USES)	<u>(836,000)</u>	<u>(836,000)</u>	<u>(836,000)</u>	<u>-</u>
Net Change in Fund Balance	(147,740)	(147,740)	36,000	183,740
FUND BALANCE - BEGINNING	<u>677,740</u>	<u>677,740</u>	<u>677,740</u>	<u>-</u>
FUND BALANCE - ENDING	<u>\$ 530,000</u>	<u>\$ 530,000</u>	<u>\$ 713,740</u>	<u>\$ 183,740</u>

(Concluded)

FRANKLIN COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL
MAJOR FUNDS

For the Year Ended June 30, 2016

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
ROAD FUND				
RECEIPTS				
Intergovernmental	\$ 733,000	\$ 733,000	\$ 745,087	\$ 12,087
Charges for Services	140,000	140,000	328,744	188,744
Miscellaneous	205,110	205,110	-	(205,110)
TOTAL RECEIPTS	<u>1,078,110</u>	<u>1,078,110</u>	<u>1,073,831</u>	<u>(4,279)</u>
DISBURSEMENTS	<u>2,405,627</u>	<u>2,405,627</u>	<u>1,741,233</u>	<u>664,394</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS	<u>(1,327,517)</u>	<u>(1,327,517)</u>	<u>(667,402)</u>	<u>660,115</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	989,000	989,000	989,000	-
Transfers out	(48,860)	(48,860)	(48,860)	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>940,140</u>	<u>940,140</u>	<u>940,140</u>	<u>-</u>
Net Change in Fund Balance	(387,377)	(387,377)	272,738	660,115
FUND BALANCE - BEGINNING	577,377	577,377	577,377	-
FUND BALANCE - ENDING	<u>\$ 190,000</u>	<u>\$ 190,000</u>	<u>\$ 850,115</u>	<u>\$ 660,115</u>
INHERITANCE FUND				
RECEIPTS				
Taxes	\$ 150,000	\$ 150,000	\$ 281,418	\$ 131,418
Interest	509	509	6,854	6,345
TOTAL RECEIPTS	<u>150,509</u>	<u>150,509</u>	<u>288,272</u>	<u>137,763</u>
DISBURSEMENTS	<u>547,000</u>	<u>547,000</u>	<u>339,391</u>	<u>207,609</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS	<u>(396,491)</u>	<u>(396,491)</u>	<u>(51,119)</u>	<u>345,372</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	48,860	48,860	48,860	-
Transfers out	(215,000)	(215,000)	(215,000)	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>(166,140)</u>	<u>(166,140)</u>	<u>(166,140)</u>	<u>-</u>
Net Change in Fund Balance	(562,631)	(562,631)	(217,259)	345,372
FUND BALANCE - BEGINNING	987,631	987,631	987,631	-
FUND BALANCE - ENDING	<u>\$ 425,000</u>	<u>\$ 425,000</u>	<u>\$ 770,372</u>	<u>\$ 345,372</u>

FRANKLIN COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL
NONMAJOR FUNDS

For the Year Ended June 30, 2016

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
HIGHWAY ROAD BUYBACK PROGRAM				
FUND				
Receipts	\$ 65,500	\$ 65,500	\$ 72,978	\$ 7,478
Disbursements	(197,214)	(197,214)	(197,214)	-
Net Change in Fund Balance	(131,714)	(131,714)	(124,236)	7,478
Fund Balance - Beginning	131,714	131,714	131,714	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 7,478</u>	<u>\$ 7,478</u>
BRIDGE ESCROW FUND				
Receipts	\$ -	\$ -	\$ -	\$ -
Disbursements	(137,455)	(137,455)	-	137,455
Net Change in Fund Balance	(137,455)	(137,455)	-	137,455
Fund Balance - Beginning	187,455	187,455	187,455	-
Fund Balance - Ending	<u>\$ 50,000</u>	<u>\$ 50,000</u>	<u>\$ 187,455</u>	<u>\$ 137,455</u>
HIGHWAY BRIDGE BUYBACK PROGRAM				
FUND				
Receipts	\$ 6,700	\$ 6,700	\$ 16,981	\$ 10,281
Disbursements	(26,073)	(26,073)	-	26,073
Net Change in Fund Balance	(19,373)	(19,373)	16,981	36,354
Fund Balance - Beginning	19,373	19,373	19,373	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 36,354</u>	<u>\$ 36,354</u>
HISTORICAL BRIDGE FUND				
Receipts	\$ 28	\$ 28	\$ 164	\$ 136
Disbursements	(41,000)	(41,000)	-	41,000
Net Change in Fund Balance	(40,972)	(40,972)	164	41,136
Fund Balance - Beginning	40,972	40,972	40,972	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 41,136</u>	<u>\$ 41,136</u>
REAPPRAISAL FUND				
Receipts	\$ 22,648	\$ 22,648	\$ 31,182	\$ 8,534
Disbursements	(71,805)	(71,805)	(52,796)	19,009
Net Change in Fund Balance	(49,157)	(49,157)	(21,614)	27,543
Fund Balance - Beginning	57,157	57,157	57,157	-
Fund Balance - Ending	<u>\$ 8,000</u>	<u>\$ 8,000</u>	<u>\$ 35,543</u>	<u>\$ 27,543</u>

(Continued)

FRANKLIN COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL
NONMAJOR FUNDS

For the Year Ended June 30, 2016

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
PRESERVATION AND MODERNIZATION FUND				
Receipts	\$ 2,500	\$ 2,500	\$ 2,449	\$ (51)
Disbursements	(8,754)	(8,754)	-	8,754
Net Change in Fund Balance	(6,254)	(6,254)	2,449	8,703
Fund Balance - Beginning	6,254	6,254	6,254	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 8,703</u>	<u>\$ 8,703</u>
VETERANS' AID FUND				
Receipts	\$ 531	\$ 531	\$ 480	\$ (51)
Disbursements	(84,500)	(84,500)	-	84,500
Net Change in Fund Balance	(83,969)	(83,969)	480	84,449
Fund Balance - Beginning	113,969	113,969	113,969	-
Fund Balance - Ending	<u>\$ 30,000</u>	<u>\$ 30,000</u>	<u>\$ 114,449</u>	<u>\$ 84,449</u>
STOP PROGRAM FUND				
Receipts	\$ 176	\$ 176	\$ 585	\$ 409
Disbursements	(3,000)	(3,000)	-	3,000
Net Change in Fund Balance	(2,824)	(2,824)	585	3,409
Fund Balance - Beginning	2,824	2,824	2,824	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,409</u>	<u>\$ 3,409</u>
CHILD ABUSE AND NEGLECT FUND				
Receipts	\$ -	\$ -	\$ -	\$ -
Disbursements	(250)	(250)	-	250
Net Change in Fund Balance	(250)	(250)	-	250
Fund Balance - Beginning	250	250	250	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 250</u>	<u>\$ 250</u>
NOXIOUS WEED FUND				
Receipts	\$ 3,358	\$ 3,358	\$ 277	\$ (3,081)
Disbursements	(70,245)	(70,245)	(68,218)	2,027
Transfers in	62,000	62,000	62,000	-
Transfers out	-	-	-	-
Net Change in Fund Balance	(4,887)	(4,887)	(5,941)	(1,054)
Fund Balance - Beginning	24,887	24,887	24,887	-
Fund Balance - Ending	<u>\$ 20,000</u>	<u>\$ 20,000</u>	<u>\$ 18,946</u>	<u>\$ (1,054)</u>

(Concluded)

FRANKLIN COUNTY
**COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS,
AND CHANGES IN CASH BASIS FUND BALANCES**
NONMAJOR GOVERNMENTAL FUNDS
For the Year Ended June 30, 2016

	Highway Road Buyback Program Fund	Bridge Escrow Fund	Highway Bridge Buyback Program Fund	Historical Bridge Fund	Reappraisal Fund
RECEIPTS					
Property Taxes	\$ -	\$ -	\$ -	\$ -	\$ 29,263
Investment Income	-	-	-	164	-
Intergovernmental	72,978	-	16,981	-	1,919
Charges for Services	-	-	-	-	-
Miscellaneous	-	-	-	-	-
TOTAL RECEIPTS	<u>72,978</u>	<u>-</u>	<u>16,981</u>	<u>164</u>	<u>31,182</u>
DISBURSEMENTS					
General Government	-	-	-	-	52,796
Public Works	197,214	-	-	-	-
TOTAL DISBURSEMENTS	<u>197,214</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>52,796</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS	<u>(124,236)</u>	<u>-</u>	<u>16,981</u>	<u>164</u>	<u>(21,614)</u>
OTHER FINANCING SOURCES (USES)					
Transfers in	-	-	-	-	-
Transfers out	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balances	(124,236)	-	16,981	164	(21,614)
FUND BALANCES - BEGINNING	<u>131,714</u>	<u>187,455</u>	<u>19,373</u>	<u>40,972</u>	<u>57,157</u>
FUND BALANCES - ENDING	<u>\$ 7,478</u>	<u>\$ 187,455</u>	<u>\$ 36,354</u>	<u>\$ 41,136</u>	<u>\$ 35,543</u>
FUND BALANCES:					
Restricted for:					
Preservation of Records	-	-	-	-	-
Road Projects	7,478	-	36,354	-	-
Committed to:					
Law Enforcement	-	-	-	-	-
Road Maintenance	-	187,455	-	41,136	-
Aid and Assistance	-	-	-	-	-
Property Appraisal	-	-	-	-	35,543
Weed Control	-	-	-	-	-
TOTAL FUND BALANCES	<u>\$ 7,478</u>	<u>\$ 187,455</u>	<u>\$ 36,354</u>	<u>\$ 41,136</u>	<u>\$ 35,543</u>

(Continued)

FRANKLIN COUNTY
**COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS,
AND CHANGES IN CASH BASIS FUND BALANCES**
NONMAJOR GOVERNMENTAL FUNDS
For the Year Ended June 30, 2016

	Preservation and Modernization Fund	Veterans' Aid Fund	STOP Program Fund	Child Abuse and Neglect Fund	Noxious Weed Fund	Total Nonmajor Governmental Funds
RECEIPTS						
Property Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 29,263
Investment Income	-	479	-	-	-	643
Intergovernmental	-	1	-	-	-	91,879
Charges for Services	2,449	-	585	-	-	3,034
Miscellaneous	-	-	-	-	277	277
TOTAL RECEIPTS	<u>2,449</u>	<u>480</u>	<u>585</u>	<u>-</u>	<u>277</u>	<u>125,096</u>
DISBURSEMENTS						
General Government	-	-	-	-	-	52,796
Public Works	-	-	-	-	68,218	265,432
TOTAL DISBURSEMENTS	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>68,218</u>	<u>318,228</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS	<u>2,449</u>	<u>480</u>	<u>585</u>	<u>-</u>	<u>(67,941)</u>	<u>(193,132)</u>
OTHER FINANCING SOURCES (USES)						
Transfers in	-	-	-	-	62,000	62,000
Transfers out	-	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>62,000</u>	<u>62,000</u>
Net Change in Fund Balances	2,449	480	585	-	(5,941)	(131,132)
FUND BALANCES - BEGINNING	<u>6,254</u>	<u>113,969</u>	<u>2,824</u>	<u>250</u>	<u>24,887</u>	<u>584,855</u>
FUND BALANCES - ENDING	<u>\$ 8,703</u>	<u>\$ 114,449</u>	<u>\$ 3,409</u>	<u>\$ 250</u>	<u>\$ 18,946</u>	<u>\$ 453,723</u>
FUND BALANCES:						
Restricted for:						
Preservation of Records	8,703	-	-	-	-	8,703
Road Projects	-	-	-	-	-	43,832
Committed to:						
Law Enforcement	-	-	3,409	250	-	3,659
Road Maintenance	-	-	-	-	-	228,591
Aid and Assistance	-	114,449	-	-	-	114,449
Property Appraisal	-	-	-	-	-	35,543
Weed Control	-	-	-	-	18,946	18,946
TOTAL FUND BALANCES	<u>\$ 8,703</u>	<u>\$ 114,449</u>	<u>\$ 3,409</u>	<u>\$ 250</u>	<u>\$ 18,946</u>	<u>\$ 453,723</u>

(Concluded)

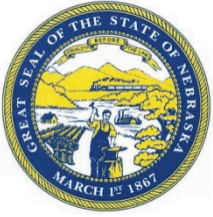
FRANKLIN COUNTY
SCHEDULE OF OFFICE ACTIVITIES
For the Year Ended June 30, 2016

	County Clerk	Clerk of the District Court	County Sheriff	County Attorney	Highway Superintendent	Veterans' Service Officer	Total
BALANCES JULY 1, 2015	\$ 4,473	\$ 1,870	\$ 2,942	\$ 641	\$ 35,750	\$ 4,066	\$ 49,742
RECEIPTS							
Property Taxes	-	-	-	-	-	-	-
Licenses and Permits	-	-	705	-	125	-	830
Intergovernmental	-	-	1,797	-	-	-	1,797
Charges for Services	23,647	3,966	14,373	-	128,800	-	170,786
Miscellaneous	-	-	2,076	-	224,566	-	226,642
State Fees	22,638	1,904	-	-	-	-	24,542
Other Liabilities	-	95,389	86,967	-	-	-	182,356
TOTAL RECEIPTS	46,285	101,259	105,918	-	353,491	-	606,953
DISBURSEMENTS							
Payments to County Treasurer	23,303	4,136	18,171	-	344,641	-	390,251
Payments to State Treasurer	22,957	2,242	-	-	-	-	25,199
Other Liabilities	-	95,064	87,195	-	-	-	182,259
TOTAL DISBURSEMENTS	46,260	101,442	105,366	-	344,641	-	597,709
BALANCES JUNE 30, 2016	<u>\$ 4,498</u>	<u>\$ 1,687</u>	<u>\$ 3,494</u>	<u>\$ 641</u>	<u>\$ 44,600</u>	<u>\$ 4,066</u>	<u>\$ 58,986</u>
BALANCES CONSIST OF:							
Due to County Treasurer	\$ 2,198	\$ 110	\$ 3,204	\$ -	\$ 44,600	\$ 4,066	\$ 54,178
Petty Cash	1,500	-	-	641	-	-	2,141
Due to State Treasurer	800	-	-	-	-	-	800
Due to Others	-	1,577	290	-	-	-	1,867
BALANCES JUNE 30, 2016	<u>\$ 4,498</u>	<u>\$ 1,687</u>	<u>\$ 3,494</u>	<u>\$ 641</u>	<u>\$ 44,600</u>	<u>\$ 4,066</u>	<u>\$ 58,986</u>

FRANKLIN COUNTY
SCHEDULE OF TAXES CERTIFIED AND COLLECTED
FOR ALL POLITICAL SUBDIVISIONS IN THE COUNTY
June 30, 2016

Item	2011	2012	2013	2014	2015
Tax Certified by Assessor					
Real Estate	\$ 7,110,241	\$ 8,195,481	\$ 9,110,935	\$ 10,434,921	\$ 11,369,918
Personal and Specials	1,071,520	1,063,809	1,031,098	904,164	801,109
Total	8,181,761	9,259,290	10,142,033	11,339,085	12,171,027
Corrections					
Additions	1,975	518	7,781	2,718	4,152
Deductions	(1,326)	(429)	(8,552)	(133)	(1,986)
Net Additions/ (Deductions)	649	89	(771)	2,585	2,166
Corrected Certified Tax	8,182,410	9,259,379	10,141,262	11,341,670	12,173,193
Net Tax Collected by County Treasurer during Fiscal Year Ending:					
June 30, 2012	5,145,555	-	-	-	-
June 30, 2013	3,022,461	5,950,087	-	-	-
June 30, 2014	6,477	3,297,322	6,646,184	-	-
June 30, 2015	1,924	4,750	3,481,399	7,567,822	-
June 30, 2016	3,084	3,232	6,764	3,760,285	7,970,636
Total Net Collections	8,179,501	9,255,391	10,134,347	11,328,107	7,970,636
Total Uncollected Tax	\$ 2,909	\$ 3,988	\$ 6,915	\$ 13,563	\$ 4,202,557
Percentage Uncollected Tax	0.04%	0.04%	0.07%	0.12%	34.52%

Note: Tax refunds are netted against tax collections to determine Net Tax Collected.



NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

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State Auditor

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FRANKLIN COUNTY
**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
*GOVERNMENT AUDITING STANDARDS***

Board of Supervisors
Franklin County, Nebraska

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Franklin County, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise Franklin County's basic financial statements, and have issued our report thereon dated April 4, 2017. The report notes the financial statements were prepared on the basis of cash receipts and disbursements and do not include the financial data of the Franklin County Hospital, a component unit of Franklin County.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Franklin County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Franklin County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified a certain deficiency in internal control that we consider to be a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the following deficiency to be a material weakness:

- The County offices lacked a segregation of duties, as one person could handle all aspects of processing a transaction from beginning to end. Good internal control includes a plan of organization, procedures, and records designed to safeguard assets and provide reliable financial records. Inadequate segregation of duties could lead to the misappropriation of assets or improper reporting. Due to a limited number of personnel, an adequate segregation of duties may not be possible without additional cost.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Franklin County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Additional Items


We also noted certain matters that we reported to the management of Franklin County in a separate letter dated April 4, 2017.

Franklin County's Response to Findings

Franklin County declined to respond to the finding described above.

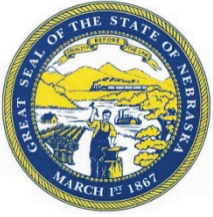
Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Deann Haeffner, CPA
Assistant Deputy Auditor
Lincoln, Nebraska

April 4, 2017



NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

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April 4, 2017

Board of Supervisors
Franklin County, Nebraska

Dear Supervisors:

We have audited the basic financial statements of Franklin County (County) for the fiscal year ended June 30, 2016, and have issued our report thereon dated April 4, 2017. In planning and performing our audit of the basic financial statements of the County, we considered internal control in order to determine our auditing procedures for the purpose of expressing our opinion on the basic financial statements. An audit does not include examining the effectiveness of internal control and does not provide assurance on internal control. We also performed tests of the County's compliance with certain provisions of laws, regulations, contracts, and grants.

During our audit, we noted certain matters involving internal control over financial reporting and other operational matters that are presented here. These comments and recommendations are intended to improve the internal control over financial reporting or result in operational efficiencies in the following areas:

COUNTY OVERALL

Segregation of Duties

Good internal control includes a plan of organization, procedures, and records designed to safeguard assets and provide reliable financial records. A system of internal control should include a proper segregation of duties, so no one individual is capable of handling all phases of a transaction from beginning to end.

We noted the offices of the County each lacked a segregation of duties, as one person could handle all aspects of processing a transaction from beginning to end. A lack of segregation of duties increases the risk of possible errors or irregularities; however, due to a limited number of personnel, an adequate segregation of duties may not be possible without additional cost. This was also noted in prior audits.

We recommend the County review this situation. As always, the County must weigh the cost of hiring additional personnel versus the benefit of a proper segregation of duties.

COUNTY SHERIFF

Accounting Procedures

During our audit, we noted the following issues with the County Sheriff's accounting procedures at June 30, 2016:

- Office records indicated liabilities exceeded assets by \$78.
- Monthly asset-to-liability balancing was not performed.
- A \$1,634 receipt from April 2014 has not been remitted to the County Treasurer.

Sound accounting practice and good internal controls require procedures to be in place to ensure office assets (cash on hand, reconciled bank balance, accounts receivable, etc.) are in agreement with office liabilities (fee and trust accounts) on at least a monthly basis. Balancing procedures should include the timely identification and resolution of all variances noted.

Without proper oversight of transaction activity and a failure to determine asset-to-liability balancing variances, there is an increased risk of loss, theft, or misuse of funds, allowing errors to more easily go undetected.

We recommend the County Sheriff implement balancing procedures to ensure assets agree to liabilities at all times, and all unexplained variances are reviewed in a timely manner. We further recommend all receipts be remitted to the County Treasurer in a timely manner.

HIGHWAY DEPARTMENT

Receipting Procedures

In August 2015, the Highway Department received two checks, totaling \$1,800, from the State of Nebraska to reimburse the County for costs incurred as the result of hiring a private engineering firm. Instead of depositing the State checks with the County Treasurer and paying the engineering firm through the County claim and warrant process, the Department endorsed the checks directly over to the engineering firm.

Neb. Rev. Stat. § 23-1601(1) (Reissue 2012) states the following:

It is the duty of the county treasurer to receive all money belonging to the county, from whatsoever source derived and by any method of payment provided by section 77-1702, and all other money which is by law directed to be paid to him or her.

Neb. Rev. Stat. § 23-135(1) (Reissue 2012) states the following:

All claims against a county shall be filed with the county clerk within ninety days from the time when any materials or labor, which form the basis of the claims, have been furnished or performed, except that (a) the fees of jurors serving in the district courts shall be paid as provided for in section 23-131, (b) payment may be approved as provided in subsection (2) of this section, and (c) payments may be made as provided in subsection (3) of this section.

When all money belonging to the County is not deposited with the County Treasurer, and all disbursements are not made through the claim and warrant process, the County is not in compliance with State statute. Additionally, there is an increased risk of loss and/or misuse of funds.

We recommend all money belonging to the County be deposited with the County Treasurer. We further recommend that all disbursements by the County be made through the claim and warrant process.

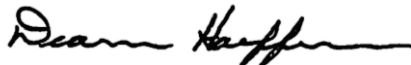
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It should be noted this report is critical in nature, as it contains only our comments and recommendations on the areas noted for improvement and does not include our observations on any strong features of the County.

Draft copies of this report were furnished to the County to provide management with an opportunity to review the report and to respond to the comments and recommendations included in this report. The County declined to respond.

This report is intended solely for the information and use of the County, the appropriate Federal and regulatory agencies, and citizens of the State of Nebraska, and it is not intended to be, and should not be, used by anyone other than these specified parties. However, this report is a matter of public record, and its distribution is not limited.

Sincerely,



Deann Haeffner
Assistant Deputy Auditor