AUDIT REPORT OF FRANKLIN COUNTY

JULY 1, 2014 THROUGH JUNE 30, 2015

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Issued on May 4, 2016

TABLE OF CONTENTS

	Page
List of County Officials	1
Financial Section	
Independent Auditor's Report	2 - 4
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position - Cash Basis	5
Statement of Activities - Cash Basis	6
Fund Financial Statements:	
Statement of Cash Basis Assets and Fund Balances -	
Governmental Funds	7
Statement of Cash Receipts, Disbursements, and Changes in Cash	
Basis Fund Balances - Governmental Funds	8
Statement of Fiduciary Assets and Liabilities - Cash Basis -	
Fiduciary Funds	9
Notes to Financial Statements	10 - 18
Combining Statements and Schedules:	
Budgetary Comparison Schedule - Budget and Actual - General Fund	19 - 20
Budgetary Comparison Schedule - Budget and Actual - Major Funds	21
Budgetary Comparison Schedule - Budget and Actual - Nonmajor Funds	22 - 23
Combining Statement of Receipts, Disbursements, and Changes	
in Cash Basis Fund Balances - Nonmajor Governmental Funds	24 - 25
Schedule of Office Activities	26
Schedule of Taxes Certified and Collected for All Political Subdivisions	
in the County	27
Government Auditing Standards Section	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial	
Statements Performed in Accordance with Government Auditing Standards	28 - 29

LIST OF COUNTY OFFICIALS

At June 30, 2015

		Term
Name	Title	Expires
Steven Hogeland	Board of Supervisors	Jan. 2019
David Pedersen		Jan. 2017
Gary Hamilton		Jan. 2019
Delbert Rogers		Jan. 2017
Dale Loschen		Jan. 2017
William Bunger		Jan. 2019
Neil Meiner		Jan. 2019
Linda Dallman	Assessor	Jan. 2019
Henry Schenker	Attorney	Jan. 2019
Marcia Volk Schenker	Clerk Election Commissioner Register of Deeds	Jan. 2019
	Clerk of the District Court	Jan. 2019
Jerry Archer	Sheriff	Jan. 2019
	Emergency Manager	Appointed
Connie Hunt	Treasurer	Jan. 2019
Dennis Knutson	Veterans' Service Officer	Appointed
Mark Goebel	Weed Superintendent	Appointed
Michael Ingram	Highway Superintendent Planning & Zoning	Appointed



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FRANKLIN COUNTY

INDEPENDENT AUDITOR'S REPORT

Board of Supervisors Franklin County, Nebraska

Report on the Financial Statements

We have audited the accompanying cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Franklin County, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the basic financial statements of the County's primary government, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinions.

Summary of Opinions

Opinion UnitType of OpinionGovernmental ActivitiesUnmodifiedDiscretely Presented Component UnitAdverseMajor FundsUnmodifiedAggregate Remaining Fund InformationUnmodified

Basis for Adverse Opinion on the Discretely Presented Component Unit

The financial statements do not include financial data for the County's legally separate component unit. Accounting principles generally accepted in the United States of America require the financial data for that component unit to be reported with the financial data of the County's primary government unless the County also issues financial statements for the financial reporting entity that include the financial data for its component units. The County has not issued such reporting entity financial statements. The amount by which this departure would affect the assets, net position, receipts, and disbursements of the government-wide financial statements has not been determined.

Adverse Opinion

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on the Discretely Presented Component Unit" paragraph, the financial statements referred to above do not present fairly the financial position of the discretely presented component unit of Franklin County, as of June 30, 2015, or the change in financial position thereof for the year ended in accordance with accounting principles generally accepted in the United States of America.

Unmodified Opinions

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective cash-basis financial position of the governmental activities, each major fund, and aggregate remaining fund information of Franklin County, as of June 30, 2015, and the respective changes in cash-basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

Emphasis of Matters – Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Report on Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements as a whole, which collectively comprise the County's basic financial statements. The combining nonmajor fund financial statement, budgetary comparison information, schedule of office activity, and schedule of taxes certified and collected are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor fund financial statement, budgetary comparison information, schedule of office activity, and schedule of taxes certified and collected, pages 19-27, are the responsibility of management and were derived from, and relate directly to, the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole on the basis of accounting described in Note 1.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 3, 2016, on our consideration of Franklin County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and considering Franklin County's internal control over financial reporting and compliance.

Deann Haeffner, CPA Assistant Deputy Auditor

Dean Haffen CPA

Lincoln, Nebraska

May 3, 2016

FRANKLIN COUNTY STATEMENT OF NET POSITION - CASH BASIS

June 30, 2015

	Governmental Activities		
ASSETS Cash and Cash Equivalents (Note 1.D) TOTAL ASSETS	\$ \$	2,827,603 2,827,603	
NET POSITION			
Restricted for:			
Preservation of Records		6,254	
Unrestricted		2,821,349	
TOTAL NET POSITION	\$	2,827,603	

FRANKLIN COUNTY **STATEMENT OF ACTIVITIES - CASH BASIS**

For the Year Ended June 30, 2015

		Program Cash Receipts					Disbursement)
	<i>a</i> ,		es, Fines,		perating		eceipts and
	Cash		d Charges		rants and		Changes in
Functions:	Disbursements	for	r Services	Co	ntributions	N	et Position
Governmental Activities:							
General Government	\$ (1,239,981)	\$	219,457	\$	14,024	\$	(1,006,500)
Public Safety	(447,919)		13,936		43,249		(390,734)
Public Works	(1,827,321)		142,978		751,351		(932,992)
Health and Sanitation	(13,499)		-		-		(13,499)
Public Assistance	(50,210)		-		2,000		(48,210)
Culture and Recreation	-		-		4,223		4,223
Total Governmental Activities	\$ (3,578,930)	\$	376,371	\$	814,847		(2,387,712)
	General Receipt Property Taxes Grants and Co	S	outions Not	Restr	icted to		2,632,265
	Specific Pro	gram	ıs				224,147
	Investment Inc	_					11,000
	Licenses and F	erm	its				4,273
	Miscellaneous						79,681
	Total General R	eceip	ots				2,951,366
	Increase in Net I	Posit	ion				563,654
	Net Position - B	egin	ning of year	•			2,263,949
	Net Position - E	nd of	f year			\$	2,827,603

STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS

June 30, 2015

	General Fund	Road Fund	Inheritance Fund	Other Governmental Funds	Total Governmental Funds
ASSETS					
Cash and Cash Equivalents (Note 1.D)	\$ 677,740	\$ 577,377	\$ 987,631	\$ 584,855	\$ 2,827,603
TOTAL ASSETS	\$ 677,740	\$ 577,377	\$ 987,631	\$ 584,855	\$ 2,827,603
FUND BALANCES					
Restricted for:					
Preservation of Records	_	_	_	6,254	6,254
Committed to:				,	,
Law Enforcement	-	-	-	3,074	3,074
Road Maintenance	-	577,377	-	379,514	956,891
Aid and Assistance	-	-	-	113,969	113,969
General Government	-	-	-	57,157	57,157
Public Works	-	-	-	24,887	24,887
Assigned to:					
Other Purposes	-	-	987,631	-	987,631
Unassigned	677,740				677,740
TOTAL CASH BASIS FUND BALANCES	\$ 677,740	\$ 577,377	\$ 987,631	\$ 584,855	\$ 2,827,603

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended June 30, 2015

	General Fund	Road Fund	Inheritance Fund	Other Governmental Funds	Total Governmental Funds
RECEIPTS					
Property Taxes	\$2,278,976	\$ -	\$ 307,981	\$ 45,308	\$ 2,632,265
Licenses and Permits	4,273	-	-	-	4,273
Interest	9,898	-	462	640	11,000
Intergovernmental	167,719	760,597	-	110,678	1,038,994
Charges for Services	230,819	141,900	-	3,652	376,371
Miscellaneous	7,266	59,574		12,841	79,681
TOTAL RECEIPTS	2,698,951	962,071	308,443	173,119	4,142,584
DISBURSEMENTS					
General Government	1,206,832	-	11,053	22,096	1,239,981
Public Safety	447,919	-	-	-	447,919
Public Works	_	1,748,384	-	78,937	1,827,321
Health and Sanitation	13,499	-	-	-	13,499
Public Assistance	50,210	-	-	-	50,210
TOTAL DISBURSEMENTS	1,718,460	1,748,384	11,053	101,033	3,578,930
EXCESS (DEFICIENCY) OF RECEIPTS					
OVER DISBURSEMENTS	980,491	(786,313)	297,390	72,086	563,654
OTHER FINANCING SOURCES (USES)					
Transfers in	175,723	896,000	50,000	80,000	1,201,723
Transfers out	(976,000)	(50,000)	(175,000)	(723)	(1,201,723)
TOTAL OTHER FINANCING					
SOURCES (USES)	(800,277)	846,000	(125,000)	79,277	
Net Change in Fund Balances CASH BASIS FUND	180,214	59,687	172,390	151,363	563,654
BALANCES - BEGINNING	497,526	517,690	815,241	433,492	2,263,949
CASH BASIS FUND BALANCES - ENDING	\$ 677,740	\$ 577,377	\$ 987,631	\$ 584,855	\$ 2,827,603

STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES - CASH BASIS FIDUCIARY FUNDS

June 30, 2015

	Agency Funds		
ASSETS			
Cash and Cash Equivalents	\$	225,566	
LIABILITIES			
Due to other governments			
State		44,299	
Schools		78,483	
Educational Service Units		1,180	
Technical College		8,691	
Natural Resource Districts		1,663	
Fire Districts		2,318	
Municipalities		16,653	
Agricultural Society		612	
Cemetery		5,805	
Townships		51,369	
Hospital		1,921	
Others		12,572	
TOTAL LIABILITIES		225,566	
TOTAL NET ASSETS	\$	<u>-</u>	

NOTES TO FINANCIAL STATEMENTS

For the Fiscal Year Ended June 30, 2015

1. Summary of Significant Accounting Policies

The following is a summary of the significant accounting policies utilized in the accounting system of Franklin County.

A. Reporting Entity

Franklin County, Nebraska, (County) is a governmental entity established under and governed by the laws of the State of Nebraska (State). The County is managed by county officials who are elected on a political ballot for four-year terms. As a political subdivision of the State, the County is exempt from State and Federal income taxes. The financial statements include all funds of the County that are not legally separate. The County has also considered all potential component units for which it is financially accountable, as well as other organizations that are either fiscally dependent on the County or maintain a significant relationship with the County, such that exclusion would be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the County to impose its will on that organization, or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County.

Component Unit. These financial statements present the County (the primary government). The Franklin County Memorial Hospital (Hospital) is a component unit of the County because of the significance of its operational and financial relationships with the County. The financial statements do not include the data of the Hospital necessary for reporting in conformity with generally accepted accounting principles (GAAP). Complete financial statements of the Hospital can be obtained from the Hospital's administrative office.

Joint Organization.

Behavioral Health Region III – The County has entered into an agreement with surrounding counties and the Nebraska Department of Health and Human Services to provide services to carry out the provisions of the Nebraska Behavioral Health Services Act (Act). Agreements were established under the authority of the Interlocal Cooperation Act for services to be provided under the Act. Region III (Region) consists of the following counties: Blaine, Loup, Garfield, Wheeler, Custer, Valley, Greeley, Sherman, Howard, Buffalo, Hall, Phelps, Kearney, Adams, Clay, Furnas, Harlan, Hamilton, Merrick, Franklin, Webster, and Nuckolls.

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. <u>Summary of Significant Accounting Policies</u> (Continued)

The governing board for the Region includes representatives from the participating county boards. Each county contributes to the financial support of the Region activities based on formulas developed by the Region governing board and as required by the Act. Funding is provided by a combination of Federal, State, local, and private funding. The County contributed \$6,430 toward the operation of the Region during fiscal year 2015. In the event of the termination of the agreement, assets would be disposed of in accordance with the terms of the agreement. The Nebraska Department of Health and Human Services requires the Region to be audited annually in accordance with State statute. Financial information for the Region is available in those audit reports.

<u>Health Department</u> – The County has entered into an agreement with Two Rivers Health Department (Department) to provide public health services. The agreement was established under authority of the Interlocal Cooperation Act for services to be provided per Neb. Rev. Stat. §§ 71-1626 to 71-1636 (Reissue 2009, Cum. Supp. 2014).

The Department's governing board is established by statute and includes representatives from the participating county boards and the health profession. Funding is provided by a combination of Federal, State, local, and private funding. The County did not contribute toward the operation of the Department during fiscal year 2015. In the event of the termination of the agreement, assets would be disposed of in accordance with the terms of the agreement. The Department is audited in accordance with Neb. Rev. Stat. § 84-304(4) (Supp. 2015). Financial information for the Department is available in that report.

B. Basis of Presentation

Government-Wide Financial Statements. The Statement of Net Position - Cash Basis and Statement of Activities - Cash Basis display information about the activities of the County and are in the format of government-wide statements, as required by GASB Statement Number 34. These statements include all the financial activities of the County, except for fiduciary activities and the Hospital. Internal activities in these statements were considered immaterial and have not been eliminated. Governmental Generally Accepted Accounting Principles (GAAP) requires internal activity to be eliminated to minimize double counting. The County reports governmental activities only. Governmental activities are generally financed through taxes, intergovernmental receipts, and other nonexchange transactions. The County is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct disbursement of a given function or segment is offset by program receipts. Direct disbursements are those that are clearly identifiable with a specific function or segment. Program receipts include

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. <u>Summary of Significant Accounting Policies</u> (Continued)

the following: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program receipts are reported instead as general receipts.

Fund Financial Statements. The fund financial statements provide information about the County's funds, including its fiduciary funds. GAAP requires separate statements by fund category – governmental, proprietary, and fiduciary. The County uses only the governmental and fiduciary fund categories. The County Board is the highest level of decision-making authority and has the authority, by resolution, to establish, modify, or rescind the commitment or assignment of a fund balance to a specific purpose. When resources for a specific purpose are available in more than one fund balance classification, the County's policy is to use resources in the following order: restricted, committed, assigned, and unassigned. The emphasis of fund financial statements is on major governmental funds. All remaining governmental funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental funds:

General Fund. This is the County's primary operating fund. It accounts for financial resources of the general government, except those required to be accounted for in another fund.

Road Fund. This fund is used to account for costs associated with the repair and maintenance of roads and bridges and is primarily funded by State tax receipts.

Inheritance Fund. This fund is used to account for the receipts generated from inheritance taxes and is used for various projects.

The County reports the following additional non-major governmental fund types:

Special Revenue Funds. These funds account for the proceeds from a specific receipt source that is restricted to disbursements for a specified purpose.

Agency Funds. These funds account for assets held by the County as an agent for various local governments.

The County designates fund balances as follows:

Restricted. The fund balance is restricted by external impositions, such as creditors, grantors, or laws or regulations of other governments.

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. <u>Summary of Significant Accounting Policies</u> (Continued)

Committed. The fund balance has been designated by the County Board for a specific purpose.

Assigned. The fund balance has not been designated by the County Board for a specific purpose, but it has been separated based on the type of revenue.

Unassigned. This portion of the General Fund is not restricted, committed, or assigned for a specific purpose.

C. Measurement Focus, Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus and basis of accounting. The accounting records of the County are maintained and the government-wide financial statements were reported on the basis of cash receipts and disbursements. As such, the measurement focus includes only those assets and fund balances arising from cash transactions on the Statement of Net Position - Cash Basis and the Statement of Activities - Cash Basis. Receipts are recognized when received, and disbursements are recognized when warrants are paid. This differs from governmental GAAP, which requires the government-wide and fiduciary fund financial statements to be reported using the economic resources measurement focus and the accrual basis of accounting. Under this measurement focus and basis of accounting, receipts are recorded when earned, and disbursements are recorded when a liability is incurred, regardless of the timing of related cash flows.

The governmental fund financial statements were also reported on the cash receipt and disbursement basis of accounting. As such, the same measurement focus and basis of accounting were used, as described above. This differs from governmental GAAP, which requires governmental fund financial statements to be reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this measurement focus and basis of accounting, receipts are recognized as soon as they are both measurable and available. Receipts are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Disbursements are generally recorded when a liability is incurred, as under accrual accounting. However, disbursements related to compensated absences and claims and judgments are recorded only when payment is due.

D. Assets and Net Position

Cash and Cash Equivalents. The County's cash and cash equivalents are considered to be cash on hand and demand deposits.

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. <u>Summary of Significant Accounting Policies</u> (Continued)

Investments. The types of investments in which the County is authorized to invest funds are enumerated in Neb. Rev. Stat. § 77-2315, § 77-2340, and § 77-2341 (Reissue 2009) and generally include U.S. Government obligations, certificates of deposit, and time deposits and securities, which are authorized by the Nebraska Investment Council.

Capital Assets. Under the cash receipts and disbursements basis of accounting, capital assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisitions are reflected as disbursements in governmental funds. GAAP requires capital assets, which would include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), to be reported in the applicable governmental activities columns in the government-wide financial statements.

Depreciation expenses on capital assets were not recorded on the cash basis financial statements. Under GAAP, depreciation expenses would be recorded in the Statement of Activities. The cost of normal maintenance and repairs that does not add to the value of the asset or extend asset life is not capitalized.

Compensated Absences. Vested or accumulated vacation leave that is liquidated with expendable available financial resources is reported as a disbursement of the County funds as paid. Upon termination, employees are paid for any unused vacation. Under the receipts and disbursements basis of accounting, the liabilities for compensated absences are not reported since they do not represent liabilities arising from cash transactions. Under GAAP, the compensated absences liability would be reported in the government-wide financial statements and would be recorded in accordance with the County's policy, which is to recognize the expense and accrued liability when vacation and compensatory leave is earned.

Restricted Net Position. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then the unrestricted resources, as they are needed. Net position is reported as restricted when constraints placed on its use are either externally imposed or imposed by law through constitutional provisions or enabling legislation. The government-wide statement of net position reports \$6,254 of restricted net position, all of which is restricted by enabling legislation.

Budgetary Process. The County adopts an annual budget in accordance with the statutory requirements of the Nebraska Budget Act. The budget is prepared on the cash receipts and disbursements basis of accounting. The budget contains only those receipts actually received by the County Treasurer. The County does not utilize an encumbrance accounting system. All appropriated spending authority lapses at the end of the fiscal year.

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. <u>Summary of Significant Accounting Policies</u> (Concluded)

On or before August 1, the County budget-making authority prepares and transmits a budget for each County fund to the County Board. The budget includes the requirements, the outstanding warrants, the operating reserves to be maintained, the cash on hand at the close of the preceding fiscal year, the receipts from sources other than taxation, and the amount to be raised by taxation. The County Board must hold at least one public hearing on the proposed budget. On or before September 20, the County Board adopts the budget and appropriates the amounts specified in the budget for the departments, offices, activities, and funds of the County.

The County Board is authorized to transfer budgeted amounts between departments within any fund through resolution; however, if revisions are made that alter the total disbursements of any fund, an additional public hearing must be held. The legal level of budgetary control for the General Fund is at the function level, and the special revenue fund types are at the fund level. The County Board is also authorized to budget for the transfer of money between County funds.

2. <u>Deposits and Investments</u>

The County has generally pooled the cash resources of the various funds for investment purposes. Interest earned on pooled funds is credited to the County General Fund in accordance with Neb. Rev. Stat. § 77-2315 (Reissue 2009).

At year end, the County's carrying amount of deposits was \$2,827,603 for County funds and \$225,566 for Fiduciary funds. The bank balances for all funds totaled \$3,054,463. For purposes of classifying categories of custodial risk, the bank balances of the County's deposits, as of June 30, 2015, were either entirely insured or collateralized with securities held by the County's agent in the County's name.

3. **Property Taxes**

Property taxes are levied by the County Board on or before October 15 of each year for all political subdivisions in the County. Real estate and personal property taxes are due and attach as an enforceable lien on January 1 following the levy date, and they become delinquent in two equal installments on May 1 and September 1. Motor vehicle taxes are due when application is made for registration of a motor vehicle.

Counties are permitted by the State Constitution to levy a tax of up to \$.50/\$100 of assessed valuation for general governmental services other than the payment of principal and interest on bonded debt. Counties may levy taxes in addition to the 50-cent limitation upon a vote of the people.

NOTES TO FINANCIAL STATEMENTS

(Continued)

3. <u>Property Taxes</u> (Concluded)

The levy set in October 2014, for the 2014 taxes, which will be materially collected in May and September 2015, was set at \$.271821/\$100 of assessed valuation. The levy set in October 2013, for the 2013 taxes, which were materially collected in May and September 2014, was set at \$.35507/\$100 of assessed valuation. The amount collected for the motor vehicle tax is outlined in State statute.

Additionally, there is currently a statutory lid limitation, which limits taxation to the prior year's level, with provisions for growth. The lid may be increased by 1% upon the approval of a three-fourths majority of the County Board.

4. Retirement System

The Retirement System for Nebraska Counties (the Plan) is a multiple-employer plan administered by the Public Employees Retirement Board in accordance with the provisions of the County Employees Retirement Act. The Plan consists of a defined contribution option and a cash balance benefit. The cash balance benefit is a type of defined benefit plan. The Plan provisions are established under Neb. Rev. Stat. §§ 23-2301 through 23-2334 (Reissue 2012, Cum. Supp. 2014, Supp. 2015) and may be amended through legislative action.

Participation in the Plan is required of all full-time employees. Part-time (working less than one-half of the regularly scheduled hours) employees may elect voluntary participation upon reaching age 18. Part-time elected officials may exercise the option to join.

County employees and elected officials contribute 4.5% of their total compensation. In addition, the County contributes an amount equal to 150% of the employee's contribution. The contribution rates are established by § 23-2307 and § 23-2308 and may be amended through legislative action. The employee's and employer's contributions are kept in separate accounts. The employee's account is fully vested. The employer's account is fully vested after three years of participation in the system or credit for participation in another governmental plan prior to actual contribution to the Plan. Nonvested County contributions are forfeited upon termination. Forfeitures are used to cover a portion of the pension plan's administrative expenses. Prior service benefits are paid directly by the County to the retired employee.

A supplemental retirement plan was established on January 1, 2003, for the benefit of all present and future commissioned law enforcement personnel employed by the County. Employees contribute 1% of their salary, and the County contributes an amount equal to 100% of the employee's contribution. In a defined contribution plan, benefits depend solely on amounts contributed to the Plan plus investment earnings.

NOTES TO FINANCIAL STATEMENTS

(Continued)

4. <u>Retirement System</u> (Concluded)

For the year ended June 30, 2015, 53 employees contributed \$61,729, and the County contributed \$91,915. Contributions included \$1,360 in cash contributions towards the supplemental law enforcement plan for four law enforcement employees. Lastly, the County paid \$606 directly to five retired employees for prior service benefits.

5. Risk Management

The County is exposed to various risks of loss related to the following: torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County is a member of the Nebraska Intergovernmental Risk Management Association (NIRMA), a public entity risk pool currently operating as a common risk management and insurance program for 80 counties throughout Nebraska.

The County pays an annual deposit premium, as calculated by the administrator of the pool. The premium is based on the losses and exposures of each County and the entire pool. If the pool becomes insolvent or otherwise unable to discharge its legal liabilities and obligations, the County may be assessed by the Board for an additional contribution equal to its contribution for the current fiscal year, divided by the contribution of all participants for such year, times the amount of such deficiency. Each such assessment, and the manner of calculating the same, is sent to each county in writing, and each county has 60 days in which to pay the amount of such assessment. Each county remains liable for such assessments, regardless of such county's withdrawal from participation or the termination of the agreement, as well as for liabilities of the pool incurred during such county's period of membership.

The agreement with NIRMA requires the risk pool to provide coverage for up to a maximum amount per occurrence and purchase commercial insurance for claims in excess of coverage provided. In the event of a liability exceeding the commercial insurance, the County would be responsible for funding the excess amount.

	NIRMA		Maximum	
	 Coverage		Coverage	
General Liability Claim	\$ 300,000	\$	5,000,000	
Workers' Compensation Claim	\$ 550,000	Statutory Limits		
Property Damage Claim	\$ 250,000	Insured Value at Replacement Cos		

NOTES TO FINANCIAL STATEMENTS

(Concluded)

5. Risk Management (Concluded)

The County has not paid any additional assessments to the pool in the last three fiscal years, and no assessments are anticipated for fiscal year 2016. The County has not had to pay out any amounts that exceeded coverage provided by the pool in the last three fiscal years.

6. Interfund Transfers

Interfund transfers for the year ended June 30, 2015, consisted of the following:

		Transfers from							
	(General	In	heritance			N	Ionmajor	
Transfers to		Fund		Fund	Ro	oad Fund		Funds	Total
General Fund	\$		\$	175,000	\$		\$	723	\$ 175,723
Road Fund		896,000		-		-		-	896,000
Inheritance Fund		-		-		50,000		-	50,000
Nonmajor Funds		80,000		-		-		-	80,000
Total	\$	976,000	\$	175,000	\$	50,000	\$	723	\$ 1,201,723

Transfers are used to move unrestricted receipts collected in the General Fund and Inheritance Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. In the year ended June 30, 2015, the County made a one-time transfer of \$50,000 from the Road Fund to the Inheritance Fund to repay a transfer incurred in the previous year. An additional one-time transfer of \$723 was made from the Preservation & Modernization Fund to the General Fund to correct a coding error made in the previous year.

7. <u>Long-Term Debt</u>

In March 2008, \$3,945,000 of general obligation and refunding bonds were issued by the Franklin County Memorial Hospital, with the proceeds to be used to: (1) provide for the payment and redemption of Series 2003 Hospital bonds, maturing on or after May 1, 2009; and (2) pay the costs of constructing an addition onto the Hospital. In March 2012, the 2008 bond issue was refinanced for \$3,375,000. The bond payable balance, as of June 30, 2015, was \$2,915,000. The County has the ability to levy taxes as necessary to cover the annual required principal and interest payments over the term of these bonds in the event the Hospital cannot meet the debt service obligation. As of June 30, 2015, no additional taxes had been levied by the County. Full Disclosure of the liability can be found in the separately issued Hospital audit report.

BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL GENERAL FUND

For the Year Ended June 30, 2015

				Variance with
	Original	Final		Final Budget Positive
	Original Budget	Budget	Actual	(Negative)
RECEIPTS	Dudget	Dudget	Actual	(Negative)
Taxes	\$ 2,342,000	\$ 2,342,000	\$ 2,278,976	\$ (63,024)
Licenses and Permits	12,000	12,000	4,273	, ,
Interest	11,000	11,000	9,898	(7,727) $(1,102)$
	36,000	36,000	· ·	
Intergovernmental	·	204,200	167,719	131,719
Charges for Services Miscellaneous	204,200	•	230,819	26,619
TOTAL RECEIPTS	14,916	14,916	7,266	(7,650)
TOTAL RECEIPTS	2,620,116	2,620,116	2,698,951	78,835
DISBURSEMENTS				
General Government:	71.710	-1 -10	50 51	2 = 0 4
County Board	71,513	71,513	68,717	2,796
County Clerk	107,404	107,404	103,256	4,148
County Treasurer	110,239	110,239	105,791	4,448
County Assessor	111,679	111,679	105,137	6,542
Election Commissioner	38,991	38,991	30,206	8,785
Data Processing Department	35,000	35,000	26,818	8,182
Clerk of the District Court	30,787	30,787	19,316	11,471
County Court System	9,650	9,650	5,468	4,182
Building and Grounds	69,350	69,350	57,119	12,231
Agricultural Extension Agent	44,897	44,897	42,367	2,530
Miscellaneous	674,093	674,093	642,637	31,456
Public Safety				
County Sheriff	229,460	229,460	195,529	33,931
County Attorney	101,662	101,662	95,708	5,954
County Jail	175,390	175,390	146,662	28,728
Miscellaneous	13,400	13,400	10,020	3,380
Public Health				
Miscellaneous	18,244	18,244	13,499	4,745
Public Assistance				
Veterans' Service Officer	16,283	16,283	10,948	5,335
Miscellaneous	51,600	51,600	39,262	12,338
Culture and Recreation				
Miscellaneous	2,000	2,000	-	2,000
TOTAL DISBURSEMENTS	1,911,642	1,911,642	1,718,460	193,182
EXCESS (DEFICIENCY) OF RECEIPTS				
OVER DISBURSEMENTS	708,474	708,474	980,491	272,017

(Continued)

FRANKLIN COUNTY BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL GENERAL FUND

For the Year Ended June 30, 2015

				Variance with
				Final Budget
	Original	Final		Positive
	Budget	Budget	Actual	(Negative)
OTHER FINANCING SOURCES (USES)				
Transfers in	175,000	175,000	175,723	723
Transfers out	(976,000)	(976,000)	(976,000)	
TOTAL OTHER FINANCING				
SOURCES (USES)	(801,000)	(801,000)	(800,277)	723
Net Change in Fund Balance	(92,526)	(92,526)	180,214	272,740
FUND BALANCE - BEGINNING	497,526	497,526	497,526	
FUND BALANCE - ENDING	\$ 405,000	\$ 405,000	\$ 677,740	\$ 272,740

(Concluded)

BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL MAJOR FUNDS

For the Year Ended June 30, 2015

Original Final Pos Budget Budget Actual (Neg RECEIPTS	Budget sitive gative) 78,097 11,900 44,197 34,194
ROAD FUND RECEIPTS Budget Budget Actual (Neg	78,097 11,900 44,197
ROAD FUND RECEIPTS	78,097 11,900 44,197
RECEIPTS	11,900 44,197
	11,900 44,197
	11,900 44,197
	44,197
~	
	34 194
TOTAL RECEIPTS 827,877 827,877 962,071 1	34,174
DISBURSEMENTS 2,001,567 2,001,567 1,748,384 2	53,183
EXCESS (DEFICIENCY) OF RECEIPTS	
OVER DISBURSEMENTS (1,173,690) (1,173,690) (786,313) 3	87,377
OTHER FINANCING SOURCES (USES)	
Transfers in 896,000 896,000 896,000	_
Transfers out (50,000) (50,000) (50,000)	_
TOTAL OTHER FINANCING	
SOURCES (USES) 846,000 846,000 846,000	
Net Change in Fund Balance (327,690) (327,690) 59,687 3	87,377
FUND BALANCE - BEGINNING 517,690 517,690 517,690	_
	87,377
INHERITANCE FUND	
RECEIPTS	
	82,981
Interest 1,759 1,759 462	(1,297)
	81,684
120,,65	01,00.
DISBURSEMENTS 392,000 392,000 11,053 3	80,947
EXCESS (DEFICIENCY) OF RECEIPTS	
· · · · · · · · · · · · · · · · · · ·	62,631
OVER DISBURSEMENTS (265,241) (265,241) 297,390 5	02,031
OTHER FINANCING SOURCES (USES)	
Transfers in 50,000 50,000 50,000	-
Transfers out (175,000) (175,000) (175,000)	-
TOTAL OTHER FINANCING	
SOURCES (USES) (125,000) (125,000) (125,000)	
Net Change in Fund Balance (390,241) (390,241) 172,390 5	62,631
FUND BALANCE - BEGINNING 815,241 815,241 815,241	-
	62,631

BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL NONMAJOR FUNDS

For the Year Ended June 30, 2015

	Original Budget			Final Budget		Actual	Variance with Final Budget Positive (Negative)		
HIGHWAY ROAD BUYBACK PROGRAM FUND									
Receipts	- \$	65,000	\$	65,000	\$	65,528	\$	528	
Disbursements	Ψ	(131,186)	Ψ	(131,186)	Ψ	-	Ψ	131,186	
Net Change in Fund Balance		(66,186)		(66,186)		65,528		131,714	
Fund Balance - Beginning		66,186		66,186		66,186		-	
Fund Balance - Ending	\$	-	\$	<u> </u>	\$	131,714	\$	131,714	
BRIDGE ESCROW FUND									
Receipts	\$	_	\$	_	\$	35,416	\$	35,416	
Disbursements	4	(102,039)	7	(102,039)	*		7	102,039	
Net Change in Fund Balance		(102,039)		(102,039)		35,416		137,455	
Fund Balance - Beginning		152,039		152,039		152,039		-	
Fund Balance - Ending	\$	50,000	\$	50,000	\$	187,455	\$	137,455	
HIGHWAY BRIDGE BUYBACK PROGRAM FUND Receipts Disbursements Not Change in Fund Palance	\$	6,600 (19,266)	\$	6,600 (19,266)	\$	6,707 - 6,707	\$	107 19,266	
Net Change in Fund Balance Fund Balance - Beginning		(12,666) 12,666		(12,666) 12,666		12,666		19,373	
Fund Balance - Beginning Fund Balance - Ending	\$	12,000	\$	12,000	\$	19,373	\$	19,373	
rund Balance - Ending	<u> </u>		<u>Ф</u>		<u>ф</u>	19,373	Ф	19,373	
HISTORICAL BRIDGE FUND									
Receipts	\$	192	\$	192	\$	164	\$	(28)	
Disbursements		(41,000)		(41,000)				41,000	
Net Change in Fund Balance		(40,808)		(40,808)		164		40,972	
Fund Balance - Beginning	Φ.	40,808	Φ.	40,808	Φ.	40,808		- 40.072	
Fund Balance - Ending	\$	-	\$	-	\$	40,972	\$	40,972	
REAPPRAISAL FUND									
Receipts	\$	48,886	\$	48,886	\$	48,334	\$	(552)	
Disbursements		(71,805)		(71,805)		(22,096)		49,709	
Net Change in Fund Balance		(22,919)		(22,919)		26,238		49,157	
Fund Balance - Beginning		30,919		30,919		30,919		-	
Fund Balance - Ending	\$	8,000	\$	8,000	\$	57,157	\$	49,157	
				_ 		_ 		_ 	

(Continued)

BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL NONMAJOR FUNDS

For the Year Ended June 30, 2015

		Original Final Budget Budget				Actual	Variance with Final Budget Positive (Negative)		
PRESERVATION/ MODERNIZATION FUND	\$	4,467	\$	4,467	\$	2 444	\$	(2.022)	
Receipts Disbursements	Ф	(9,000)	Ф	(9,000)	Ф	2,444	Ф	(2,023) 9,000	
Transfers in		(2,000)		(2,000)		_		<i>-</i> ,000	
Transfers out		_		_		(723)		(723)	
Net Change in Fund Balance		(4,533)		(4,533)		1,721		6,254	
Fund Balance - Beginning		4,533		4,533		4,533		-	
Fund Balance - Ending	\$		\$		\$	6,254	\$	6,254	
VETERANS' AID FUND									
Receipts	\$	10,508	\$	10,508	\$	10,477	\$	(31)	
Disbursements		(84,000)		(84,000)		-		84,000	
Net Change in Fund Balance		(73,492)		(73,492)		10,477		83,969	
Fund Balance - Beginning		103,492		103,492		103,492			
Fund Balance - Ending	\$	30,000	\$	30,000	\$	113,969	\$	83,969	
STOP PROGRAM FUND									
Receipts	\$	306	\$	306	\$	130	\$	(176)	
Disbursements		(3,000)		(3,000)		-		3,000	
Net Change in Fund Balance		(2,694)		(2,694)		130		2,824	
Fund Balance - Beginning		2,694		2,694		2,694		-	
Fund Balance - Ending	\$		\$		\$	2,824	\$	2,824	
CHILD ABUSE AND NEGLECT FUND	_								
Receipts	\$	-	\$	-	\$	-	\$	-	
Disbursements		(250)		(250)		-		250	
Net Change in Fund Balance		(250)		(250)		-		250	
Fund Balance - Beginning	_	250		250		250		-	
Fund Balance - Ending	\$		\$		\$	250	\$	250	
NOXIOUS WEED FUND	_								
Receipts	\$	745	\$	745	\$	3,919	\$	3,174	
Disbursements		(80,650)		(80,650)		(78,937)		1,713	
Transfers in		80,000		80,000		80,000		-	
Transfers out									
Net Change in Fund Balance		95		95		4,982		4,887	
Fund Balance - Beginning	Φ.	19,905		19,905		19,905	Φ.	-	
Fund Balance - Ending	\$	20,000	\$	20,000	\$	24,887	\$	4,887	

- 23 -

(Concluded)

COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

For the Year Ended June 30, 2015

	В	ighway Road uyback ram Fund		idge w Fund	B B	ghway Bridge uyback ram Fund	storical lge Fund	appraisal Fund
RECEIPTS								
Property Taxes	\$	-	\$	-	\$	-	\$ -	\$ 45,308
Interest		-		-		-	164	-
Intergovernmental		65,528	3	35,416		6,707	-	3,026
Charges for Services		-		-		-	-	-
Miscellaneous								-
TOTAL RECEIPTS		65,528	- 3	35,416		6,707	164	48,334
DISBURSEMENTS								
General Government		-		-		-	-	22,096
Public Works								
TOTAL DISBURSEMENTS				-				22,096
EXCESS (DEFICIENCY) OF RECEIPTS								
OVER DISBURSEMENTS		65,528		35,416		6,707	 164	 26,238
OTHER FINANCING SOURCES (USES)								
Transfers in		-		-		-	-	-
Transfers out							 	
TOTAL OTHER FINANCING SOURCES (USES)								
Net Change in Fund Balances		65,528	3	35,416		6,707	164	26,238
FUND BALANCES - BEGINNING		66,186	15	52,039		12,666	 40,808	 30,919
FUND BALANCES - ENDING	\$	131,714	\$ 18	37,455	\$	19,373	\$ 40,972	\$ 57,157
FUND BALANCES:								
Restricted for:								
Preservation of Records		-		-		-	-	-
Committed to:								
Law Enforcement		-		-		-	-	-
Road Maintenance		131,714	18	37,455		19,373	40,972	-
Aid and Assistance		-		-		-	-	-
General Government		-		-		-	-	57,157
Public Works				_			 -	 _
TOTAL FUND BALANCES	\$	131,714	\$ 18	87,455	\$	19,373	\$ 40,972	\$ 57,157

(Continued)

COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

For the Year Ended June 30, 2015

RECEIPTS	Preservation/ Modernization Fund	Veterans' Aid Fund	Stop Program Fund	Child Abuse and Neglect Fund	Noxious Weed Fund	Total Nonmajor Governmental Funds
Property Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 45,308
Interest	φ - -	ф <u>-</u> 476	φ - -	ф - -	ф - -	640
Intergovernmental	_	1	_	_	_	110,678
Charges for Services	2,444	-	130	_	1,078	3,652
Miscellaneous	_,	10,000	-	_	2,841	12,841
TOTAL RECEIPTS	2,444	10,477	130		3,919	173,119
DISBURSEMENTS						
General Government	-	-	-	-	-	22,096
Public Works	-	-	-	_	78,937	78,937
TOTAL DISBURSEMENTS			-		78,937	101,033
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS	2,444	10,477	130		(75,018)	72,086
OTHER FINANCING SOURCES (USES) Transfers in Transfers out	(723)	<u>-</u>	 	<u>-</u>	80,000	80,000 (723)
TOTAL OTHER FINANCING SOURCES (USES)	(723)				80,000	79,277
Net Change in Fund Balances FUND BALANCES - BEGINNING	1,721 4,533	10,477 103,492	130 2,694	250	4,982 19,905	151,363 433,492
FUND BALANCES - ENDING	\$ 6,254	\$113,969	\$ 2,824	\$ 250	\$24,887	\$ 584,855
FUND BALANCES: Restricted for:						
Preservation of Records	6,254	-	-	-	-	6,254
Committed to:						
Law Enforcement	-	-	2,824	250	-	3,074
Road Maintenance	-	-	-	-	-	379,514
Aid and Assistance	-	113,969	-	-	-	113,969
General Government	-	-	-	-	-	57,157
Public Works					24,887	24,887
TOTAL FUND BALANCES	\$ 6,254	\$113,969	\$ 2,824	\$ 250	\$24,887	\$ 584,855

(Concluded)

FRANKLIN COUNTY SCHEDULE OF OFFICE ACTIVITIES

For the Year Ended June 30, 2015

	County Clerk	Ι	ork of the District Court	County heriff	ounty orney	lighway erintendent	Veterans' Service Officer	 Total
BALANCES JULY 1, 2014	\$ 5,457	\$	1,611	\$ 3,929	\$ 641	\$ 48,850	\$ 14,899	\$ 75,387
RECEIPTS								
Licenses and Permits	-		-	570	-	300	-	870
Intergovernmental	-		-	2,674	-	-	-	2,674
Charges for Services	26,626		2,946	9,276	-	128,800	-	167,648
Miscellaneous	-		-	308	-	99,707	-	100,015
State Fees	34,767		3,567	-	-	-	-	38,334
Other Liabilities	 _		102,131	16,439	_			 118,570
TOTAL RECEIPTS	 61,393		108,644	 29,267	 	228,807		 428,111
DISBURSEMENTS								
Payments to County Treasurer	26,767		2,766	14,007	_	241,907	10,000	295,447
Payments to State Treasurer	35,610		3,563	_	_	-	-	39,173
Other Liabilities	_		102,056	16,247	-	-	833	119,136
TOTAL DISBURSEMENTS	62,377		108,385	30,254	-	241,907	10,833	453,756
BALANCES JUNE 30, 2015	\$ 4,473	\$	1,870	\$ 2,942	\$ 641	\$ 35,750	\$ 4,066	\$ 49,742
BALANCES CONSIST OF:								
Due to County Treasurer	\$ 1,855	\$	280	\$ 2,393	\$ -	\$ 35,750	\$ 4,066	\$ 44,344
Petty Cash	1,500		-	-	641	-	-	2,141
Due to State Treasurer	1,118		338	-	-	-	-	1,456
Due to Others	 _		1,252	 549	 	 		 1,801
BALANCES JUNE 30, 2015	\$ 4,473	\$	1,870	\$ 2,942	\$ 641	\$ 35,750	\$ 4,066	\$ 49,742

SCHEDULE OF TAXES CERTIFIED AND COLLECTED FOR ALL POLITICAL SUBDIVISIONS IN THE COUNTY

June 30, 2015

Item	2010	2011	2012	2013	2014	
Tax Certified by Assessor						
Real Estate	\$ 6,499,674	\$ 7,110,241	\$ 8,195,481	\$ 9,110,935	\$ 10,434,921	
Personal and Specials	1,092,363	1,071,520	1,063,809	1,031,098	904,164	
Total	7,592,037	8,181,761	9,259,290	10,142,033	11,339,085	
Corrections						
Additions	566	1,975	518	7,420	2,363	
Deductions	(30,027)	(1,193)	(348)	(8,114)	, -	
Net Additions/						
(Deductions)	(29,461)	782	170	(694)	2,363	
Corrected Certified Tax	7,562,576	8,182,543	9,259,460	11,341,448		
Net Tax Collected by County Treasurer during Fiscal Year Ending:						
June 30, 2011	4,783,353	-	-	-	-	
June 30, 2012	2,797,228	5,145,555	-	-	-	
June 30, 2013	(25,644)	3,022,461	5,950,087	-	-	
June 30, 2014	3,795	6,477	3,297,322	6,646,184	-	
June 30, 2015	946	1,924	4,750	3,481,399	7,567,822	
Total Net Collections	7,559,678	8,176,417	9,252,159	10,127,583	7,567,822	
Total Uncollected Tax	\$ 2,898	\$ 6,126	\$ 7,301	\$ 13,756	\$ 3,773,626	
Percentage Uncollected Tax	0.04%	0.07%	0.08%	0.14%	33.27%	

Note: Tax refunds are netted against tax collections to determine Net Tax Collected.



NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

Charlie Janssen State Auditor

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FRANKLIN COUNTY

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Supervisors Franklin County, Nebraska

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Franklin County, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise Franklin County's basic financial statements, and have issued our report thereon dated May 3, 2016. The report notes the financial statements were prepared on the basis of cash receipts and disbursements and do not include the financial data of the Franklin County Hospital, a component unit of Franklin County.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Franklin County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Franklin County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified a certain deficiency in internal control that we consider to be a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the following deficiency to be a material weakness:

• The County offices lacked a segregation of duties, as one person could handle all aspects of processing a transaction from beginning to end. Good internal control includes a plan of organization, procedures, and records designed to safeguard assets and provide reliable financial records. Inadequate segregation of duties could lead to the misappropriation of assets or improper reporting. Due to a limited number of personnel, an adequate segregation of duties may not be possible without additional cost.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Franklin County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Additional Items

We also noted certain matters that we reported to the management of Franklin County in a separate letter dated May 3, 2016.

Franklin County's Response to Findings

Franklin County declined to respond to the finding described above.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Deann Haeffner, CPA Assistant Deputy Auditor

Deam Haffen CPA

Lincoln, Nebraska

May 3, 2016



NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

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May 3, 2016

Board of Supervisors Franklin County, Nebraska

Dear Supervisors:

We have audited the basic financial statements of Franklin County (County) for the fiscal year ended June 30, 2015, and have issued our report thereon dated May 3, 2016. In planning and performing our audit of the basic financial statements of the County, we considered internal control in order to determine our auditing procedures for the purpose of expressing our opinion on the basic financial statements. An audit does not include examining the effectiveness of internal control and does not provide assurance on internal control. We also performed tests of the County's compliance with certain provisions of laws, regulations, contracts, and grants.

During our audit, we noted certain matters involving internal control over financial reporting and other operational matters that are presented here. These comments and recommendations are intended to improve the internal control over financial reporting or result in operational efficiencies in the following areas:

COUNTY OVERALL

Segregation of Duties

Good internal control includes a plan of organization, procedures, and documentation designed to safeguard assets and provide reliable financial records. A system of internal control should include a proper segregation of duties, so no one individual is capable of handling all phases of a transaction from beginning to end.

We noted the offices of the County each lacked a segregation of duties, as one person could handle all aspects of processing a transaction from beginning to end. A lack of segregation of duties increases the risk of possible errors or irregularities; however, due to a limited number of personnel, an adequate segregation of duties may not be possible without additional cost. This was also noted in prior audits.

We recommend the County review this situation. As always, the County must weigh the cost of hiring additional personnel versus the benefit of a proper segregation of duties.

COUNTY SHERIFF

Accounting Procedures

Sound accounting practice and good internal control require procedures to be in place to ensure office assets (cash on hand, reconciled bank balance, accounts receivable, etc.) are in agreement with office liabilities (fee and trust accounts) on at least a monthly basis. Balancing procedures should include the timely identification and resolution of all variances noted.

During our audit, we noted the following issues with the County Sheriff's balancing procedures at June 30, 2015:

- Office records indicated a long of \$224 at June 30, 2015.
- Monthly asset-to-liability balancing was not documented.
- During a surprise cash count, cash on hand exceeded office records by \$100.
- Prior year overpayment to the County Treasurer of \$100 was not corrected.
- Various receipts, totaling \$1,831, noted in the prior year, had still not been remitted to the County Treasurer, and they were on hand at the time of the audit.

Without proper oversight of transaction activity and a failure to determine asset to liability balancing variances, there is an increased risk of loss, theft, or misuse of funds allowing errors to more easily go undetected.

We recommend the County Sheriff implement balancing procedures to ensure assets agree to liabilities at all times, and all unexplained variances are reviewed in a timely manner. We further recommend all amounts determined to be in excess or unknown balances be remitted to the County General Fund.

* * * * *

It should be noted this report is critical in nature, as it contains only our comments and recommendations on the areas noted for improvement and does not include our observations on any strong features of the County.

Draft copies of this report were furnished to the County to provide management with an opportunity to review the report and to respond to the comments and recommendations included in this report. The County declined to respond.

This report is intended solely for the information and use of the County, the appropriate Federal and regulatory agencies, and citizens of the State of Nebraska, and it is not intended to be, and should not be, used by anyone other than these specified parties. However, this report is a matter of public record, and its distribution is not limited.

Sincerely,

Deann Haeffner

Assistant Deputy Auditor

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