# HOWARD COUNTY NEBRASKA

COMBINED FINANCIAL STATEMENTS, SUPPLEMENTAL INFORMATION, AND INDEPENDENT AUDITORS' REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2002

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# HOWARD COUNTY, NEBRASKA COMBINED FINANCIAL STATEMENTS, SUPPLEMENTAL INFORMATION, AND INDEPENDENT AUDITORS' REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2002

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# LIST OF COUNTY OFFICIALS

At June 30, 2002

Name	Title	Term Expires
Bill Sack James Watson Philip Bader Marvin Caspersen Gary Rasmussen	Board of Commissioners	Jan. 2007 Jan. 2007 Jan. 2007 Jan. 2005 Jan. 2005
Neal Dethlefs	Assessor	Jan. 2007
Karin Noakes	Attorney	Appointed
Marge Palmberg	Clerk Clerk of the District Court Election Commissioner Register of Deeds	Jan. 2007
Troy Kaiser	Sheriff	Jan. 2007
Connie Nickel	Treasurer	Jan. 2007
Donald Shuda	Veterans' Service Officer	Appointed
Dan Fredrick	Weed Superintendent	Appointed
Ron Vonderohe	Planning and Zoning	Appointed

#### **SUMMARY OF COMMENTS**

During our audit of Howard County, we noted certain matters involving the internal control structure and other operational matters which are presented here. These comments and recommendations are intended to improve the internal control structure or result in operational efficiencies in the following areas:

#### County Overall

1. Segregation of Duties: One person could handle all aspects of processing a transaction from beginning to end.

#### County Board

- 2. *Hospital Budget:* The financial data of the Community Hospital was not included in the County's budget document.
- 3. *Competitive Bidding Requirements:* County Purchasing Act requirements were not followed in the acquisition of a patrol car for the Sheriff's office.
- 4. *Inventory Procedures:* Office inventories were not consistent with sound accounting practices regarding valuation, State Statutes regarding filing of inventory statements, and County Board policy regarding capitalization of purchases.

#### County Sheriff

**5. Balancing Procedures:** The office lacked complete, documented balancing procedures for office financial activity.

More detailed information on the above items is provided hereafter. It should be noted this report is critical in nature since it contains only our comments and recommendations on the areas noted for improvement and does not include our observations on any strong features of the County.

Draft copies of this report were furnished to the various county officials to provide them an opportunity to review the report and to respond to the comments and recommendations included in this report. The official's declined to respond.

We appreciate the cooperation and courtesy extended to our auditors during the course of the audit.

#### COMMENTS AND RECOMMENDATIONS

# **COUNTY OVERALL**

# 1. Segregation of Duties

Good internal control includes a plan of organization, procedures, and records designed to safeguard assets and provide reliable financial records. A system of internal control should include a proper segregation of duties so no one individual is capable of handling all phases of a transaction from beginning to end.

We noted the offices of the Treasurer, Clerk, Clerk of the District Court, Sheriff, Attorney, Planning and Zoning, and Highway Superintendent had a lack of segregation of duties since one person could handle all aspects of processing a transaction from beginning to end. Due to a limited number of personnel, an adequate segregation of duties is not possible without additional cost.

We recommend the County review this situation. As always, the County must weigh the cost of hiring additional personnel versus the benefit of a proper segregation of duties.

#### **COUNTY BOARD**

# 2. Hospital Budget

Neb. Rev. Stat. Section 13-504 R.S.Supp., 2002 sets forth the information to be contained in a governing body's budget statement including actual and estimated revenues and expenditures from all sources. The Nebraska Budget Act consistently refers to "all sources" when describing information to be included in the governing body's budget statement.

The Howard County Community Hospital was not included in the County's budget document. As a result, the County's budget document did not provide all of the required financial data to the taxpayers of the County. This was also a prior year comment.

We recommend the County obtain and include hospital revenues and expenditures in its budget document.

#### 3. Competitive Bidding Requirements

Neb. Rev. Stat. Section 23-3108(1) R.R.S. 1997 requires a competitive sealed bidding process be followed if the estimated value of a purchase is ten thousand dollars or more. We noted the Howard County Sheriff's Office purchased a patrol car, valued at \$22,700, without following a competitive sealed bidding process. A similar patrol car purchase, which also did not follow a competitive sealed bid process, was noted in the prior audit.

#### COMMENTS AND RECOMMENDATIONS

#### **COUNTY BOARD**

# 3. <u>Competitive Bidding Requirements</u> (Concluded)

We recommend the County Purchasing Act requirements be followed when purchasing property or services in the future.

# 4. Inventory Procedures

Neb. Rev. Stat. Section 23-347 R.R.S. 1997 requires inventory statements of all property in the custody of the County be filed within two months after the close of the fiscal year. In addition, the County Board, in its inventory policy, has established a \$50 limit for capitalization of County personal property. Lastly, sound accounting practice requires property to be listed on the annual inventory statements at either original cost or an estimated historical cost. In addition, the inventory form prescribed by the Auditor of Public Accounts as per Neb. Rev. Stat. Section 23-346 R.R.S. 1997, also requires all inventory listed therein to be reflected at original or estimated historical cost at acquisition.

#### We noted the following:

- The Sheriff's Office did not file an inventory statement with the County Clerk for the fiscal year ended June 30, 2002. In addition, inventory statements for County Road Shops 1, 2, and 3 were not filed by the August 31, 2002 deadline.
- The 911 Center and County Road Shops 1, 2, and 3, all continued to carry items with an original or estimated historical cost of less then \$50 on their inventory listings.
- A 1993 Ford Crown Victoria, which had been listed at its original cost of \$22,000 on prior Sheriff's inventory listings, was transferred to the Assessor's office. However, when the Assessor's office added this asset to their inventory listing they listed original cost at only \$500; a difference of \$21,500.

We recommend all County officers complete inventory statements in accordance with Sections 23-346 and 23-347 as well as in accordance with the County Board's inventory policy.

# **COUNTY SHERIFF**

#### 5. Balancing Procedures

The Sheriff's Accounting Manual, issued by the Auditor of Public Accounts, and sound accounting practice require at the close of each month's business office assets (cash on hand, reconciled bank balance, and accounts receivable) be in agreement with office liabilities (fees, commissions, mileage, and

#### COMMENTS AND RECOMMENDATIONS

#### **COUNTY SHERIFF**

# 5. <u>Balancing Procedures</u> (Concluded)

refunds). Sound accounting practices also require documentation be available to support accounts receivable, amounts to be refunded, and advance executions and that those amounts are current. Failure to perform balancing procedures can result in the misuse or loss of funds and can result in errors going undetected.

During our audit, we noted the following:

- The Sheriff's office assets did not balance to office liabilities as of June 30, 2002. Records indicated office assets exceeded office liabilities by \$161.
- The listing of accounts receivable noted several balances were over one year old.

We recommend the County Sheriff implement monthly balancing procedures to ensure office assets agree to office liabilities. We further recommend accounts receivable be followed up on to collect old accounts receivable.

# STATE OF NEBRASKA AUDITOR OF PUBLIC ACCOUNTS



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#### INDEPENDENT AUDITORS' REPORT

We have audited the accompanying primary government financial statements of Howard County as of and for the fiscal year ended June 30, 2002, as listed in the Table of Contents. These financial statements are the responsibility of the County's management. Our responsibility is to express an opinion on these financial statements based on our audit.

Except as discussed in the fourth and fifth paragraphs, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As discussed in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than generally accepted accounting principles.

A primary government is a legal entity or body politic and includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate. Such legally separate entities are referred to as component units. In our opinion, the primary government financial statements, present fairly, in all material respects, the fund balances of the primary government of Howard County as of June 30, 2002, and the receipts and disbursements for the fiscal year then ended, on the basis of accounting described in Note 1.

However, the primary government financial statements, because they do not include the financial data of the Howard County Community Hospital, a component unit of Howard County, do not purport to, and do not, present fairly the fund balances of Howard County as of June 30, 2002, and the receipts and disbursements for the fiscal year then ended, on the basis of accounting described in Note 1.

In accordance with *Governmental Auditing Standards*, we have also issued our report dated April 9, 2003 on our consideration of the primary government of Howard County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

The accompanying supplementary schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements of the County. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly presented in all material respects in relation to the primary government financial statements taken as a whole.

April 9, 2003

Deputy State Auditor

Dearn Haiffun CPA

# Howard County, Nebraska Combined Statement of Assets, Other Debits, Liabilities, Fund Balances, and Other Credits Arising from Cash TransactionsAll Fund Types and Account Groups June 30, 2002

Exhibit A

	Fiduciary Governmental Fund Types Fund Types						Acc	count Groups		
ACCETC AND OTHER DEDITO	Special General Revenue		Trust and Agency		General Fixed Assets		Totals 2002 (Memorandum Only)			
ASSETS AND OTHER DEBITS										
Assets: Equity in Pooled Cash and Investments (Note 2) Fixed Assets (Note 5)	\$	1,209,032	\$	1,642,142	\$	233,567	\$	- 3,655,758	\$	3,084,741 3,655,758
Total Assets and Other Debits	\$	1,209,032	\$	1,642,142	\$	233,567	\$	3,655,758	\$	6,740,499
LIABILITIES FUND BALANCES AND OTHER CREDITS Liabilities:										
Due to Other Governments Partial Payments-Undistributed Tax Other Liabilities	\$	- - -	\$	- - -	\$	214,217 12,444 6,906	\$	- - -	\$	214,217 12,444 6,906
Total Liabilities						233,567				233,567
Fund Balances and Other Credits: Investment in General Fixed Assets Fund Balances:		-		-		-		3,655,758		3,655,758
Unreserved, Undesignated		1,209,032		1,642,142		-		-		2,851,174
Total Fund Balances and Other Credits		1,209,032		1,642,142		-		3,655,758		6,506,932
Total Liabilities, Fund Balances, and Other Credits	\$	1,209,032	\$	1,642,142	\$	233,567	\$	3,655,758	\$	6,740,499

The accompanying notes are an integral part of the financial statements.

# Howard County, Nebraska Combined Statement of Receipts, Disbursements, and Changes in Fund Balances-All Governmental Fund Types For the Fiscal Year Ended June 30, 2002

Exhibit B

		Governmenta	d Types			
·		General		Special Revenue	Totals 2002 (Memorandum Only)	
Receipts:						
Taxes (Note 3)	\$	1,167,270	\$	94,751	\$	1,262,021
Intergovernmental Revenue		163,229		916,783		1,080,012
Local Fees, Licenses, Commissions,						40= 000
and Miscellaneous (Note 6)		340,363		147,530		487,893
Total Receipts		1,670,862		1,159,064		2,829,926
Disbursements: Current:						
General Government		1,048,153		6,396		1,054,549
Public Safety		334,069		139,049		473,118
Public Works		45,131		999,878		1,045,009
Public Health		22,709				22,709
Public Welfare and Social Services		25,420		2,885		28,305
Culture and Recreation		-		825		825
Capital Outlay		40,898		531,541		572,439
Total Disbursements		1,516,380		1,680,574		3,196,954
Excess (Deficiency) of Receipts						
over Disbursements		154,482		(521,510)		(367,028)
Other Financing Sources (Uses):						
Transfers from Other Funds		-		50,396		50,396
Transfers to Other Funds		(396)		(50,000)		(50,396)
Total Other Financing Sources (Uses)		(396)		396		-
Excess (Deficiency) of Receipts and Other Financing Sources over (under) Disbursements						
and Other Financing Uses		154,086		(521,114)		(367,028)
Fund Balances, July 1		1,054,946		2,163,256		3,218,202
Fund Balances, June 30	\$	1,209,032	\$	1,642,142	\$	2,851,174

The accompanying notes are an integral part of the financial statements.

# Howard County, Nebraska Combined Statement of Receipts, Disbursements, and Changes in Fund Balances of the County Treasurer Budget and Actual-Governmental Fund Types For the Fiscal Year Ended June 30, 2002

Exhibit C

	General Fund						
		Actual		Budget		avorable favorable)	
Receipts: Taxes (Note 3) Intergovernmental Revenue Local Fees, Licenses, Commissions,	\$	1,167,270 163,229	\$	1,073,700 126,477	\$	93,570 36,752	
and Miscellaneous (Note 6)		341,426		380,870		(39,444)	
Total Receipts		1,671,925		1,581,047		90,878	
Disbursements: Current:							
General Government		1,048,153		1,170,859		122,706	
Public Safety		334,069		355,185		21,116	
Public Works Public Health		45,131		47,760		2,629	
Public Welfare and Social Services		22,709 25,420		25,800 27,450		3,091 2,030	
Culture and Recreation		23,420		27,430		2,030	
Capital Outlay		40,898		69,450		28,552	
Total Disbursements		1,516,380		1,696,504		180,124	
Excess (Deficiency) of Receipts							
over Disbursements		155,545		(115,457)		271,002	
Other Financing Sources (Uses): Transfers from Other Funds		_		_		_	
Transfers to Other Funds		(396)		_		(396)	
Total Other Financing Sources (Uses)		(396)				(396)	
Excess (Deficiency) of Receipts and Other Financing Sources over (under) Disburse-							
ments and Other Financing Uses		155,149		(115,457)		270,606	
Fund Balances, July 1		1,047,730		1,047,730			
Fund Balances, June 30	\$	1,202,879	\$	932,273	\$	270,606	

The accompanying notes are an integral part of the financial statements.

Continued

# Howard County, Nebraska Combined Statement of Receipts, Disbursements, and Changes in Fund Balances of the County Treasurer Budget and Actual-Governmental Fund Types For the Fiscal Year Ended June 30, 2002

Exhibit C

	Special Revenue Funds						
					F	avorable	
		Actual		Budget	(Uı	nfavorable)	
Receipts:							
Taxes (Note 3)	\$	94,751	\$	92,485	\$	2,266	
Intergovernmental Revenue		916,783		911,000		5,783	
Local Fees, Licenses, Commissions,							
and Miscellaneous (Note 6)		147,530		207,575		(60,045)	
Total Receipts		1,159,064		1,211,060		(51,996)	
Disbursements:							
Current:							
General Government		6,396		6,396		-	
Public Safety		139,049		180,181		41,132	
Public Works		999,878		1,131,569		131,691	
Public Health		-		-		-	
Public Welfare and Social Services		2,885		64,000		61,115	
Culture and Recreation		825		1,500		675	
Capital Outlay		531,541		1,268,500		736,959	
Total Disbursements		1,680,574		2,652,146		971,572	
Excess (Deficiency) of Receipts							
over Disbursements		(521,510)		(1,441,086)		919,576	
Other Financing Sources (Uses):							
Transfers from Other Funds		50,396		470,000		(419,604)	
Transfers to Other Funds		(50,000)		(470,000)		420,000	
Total Other Financing Sources (Uses)		396		-		396	
Excess (Deficiency) of Receipts and Other Financing Sources over (under) Disburse-							
ments and Other Financing Uses		(521,114)		(1,441,086)		919,972	
Fund Balances, July 1		2,163,256		2,163,256			
Fund Balances, June 30	\$	1,642,142	\$	722,170	\$	919,972	

The accompanying notes are an integral part of the financial statements.

Continued

# Howard County, Nebraska Combined Statement of Receipts, Disbursements, and Changes in Fund Balances of the County Treasurer Budget and Actual-Governmental Fund Types For the Fiscal Year Ended June 30, 2002

Exhibit C

2002 Total Governmental Funds (Memorandum Only)

		Actual	Budget	Favorable (Unfavorable)		
Receipts:						
Taxes (Note 3)	\$	1,262,021	\$ 1,166,185	\$	95,836	
Intergovernmental Revenue		1,080,012	1,037,477		42,535	
Local Fees, Licenses, Commissions,						
and Miscellaneous (Note 6)		488,956	588,445		(99,489)	
Total Receipts		2,830,989	2,792,107		38,882	
Disbursements:						
Current:						
General Government		1,054,549	1,177,255		122,706	
Public Safety		473,118	535,366		62,248	
Public Works		1,045,009	1,179,329		134,320	
Public Health		22,709	25,800		3,091	
Public Welfare and Social Services		28,305	91,450		63,145	
Culture and Recreation		825	1,500		675	
Capital Outlay		572,439	1,337,950		765,511	
Total Disbursements		3,196,954	4,348,650		1,151,696	
Excess (Deficiency) of Receipts						
over Disbursements		(365,965)	(1,556,543)		1,190,578	
Other Financing Sources (Uses):						
Transfers from Other Funds		50,396	470,000		(419,604)	
Transfers to Other Funds		(50,396)	(470,000)		419,604	
Total Other Financing Sources (Uses)		-	-		-	
Excess (Deficiency) of Receipts and Other Financing Sources over (under) Disburse-						
ments and Other Financing Uses		(365,965)	(1,556,543)		1,190,578	
Fund Balances, July 1		3,210,986	 3,210,986			
Fund Balances, June 30	\$	2,845,021	\$ 1,654,443	\$	1,190,578	

The accompanying notes are an integral part of the financial statements.

Concluded

#### NOTES TO COMBINED FINANCIAL STATEMENTS

For the Year Ended June 30, 2002

# 1. <u>Summary of Significant Accounting Policies</u>

The following is a summary of the significant accounting policies utilized in the accounting system of Howard County.

#### A. Reporting Entity

Howard County (County) is a governmental entity established under and governed by the laws of the State of Nebraska (State) in 1871. As a political subdivision of the State, the County is exempt from State and Federal income taxes. For financial reporting purposes, the County has included all funds and account groups that are not legally separate. The County has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County.

These financial statements present the County (the primary government). The Howard County Community Hospital (Hospital) is a component unit of the County because of the significance of its operational and financial relationship with the County. The financial statements do not include the data of the Hospital necessary for reporting in conformity with generally accepted accounting principles (GAAP). Complete financial statements of the Hospital can be obtained from the Hospital's administrative office.

# B. Fund Accounting

The County uses funds and account groups to report on its financial position and the results of its operations. An account group is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources. A fund is a separate accounting entity. The operations of each fund are accounted for with a self-balancing set of accounts which record receipts, disbursements, and fund balances for the purpose of complying with the limitations and restrictions placed on the resources made available to the County. The major fund types used by the County are:

#### NOTES TO COMBINED FINANCIAL STATEMENTS

(Continued)

# 1. <u>Summary of Significant Accounting Policies</u> (Continued)

**General Fund** - to account for all financial resources except those required to be accounted for in another fund.

**Special Revenue** - to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

**Trust and Agency** - to account for assets held by a governmental unit in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds.

# C. Basis of Accounting

The funds of the County are maintained and the financial statements have been prepared on the cash receipts and disbursements basis of accounting. Revenues are taken into account only when received by the County and expenditures are recorded when warrants are issued. Various officers of the County have accounts receivable. These are considered as cash items in the County financial statements. This differs from generally accepted accounting principles which require governmental fund accounting to follow the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when they become susceptible to accrual and obligations are generally recognized when they are incurred.

# D. Totals Columns - Memorandum Only

The "Memorandum Only" columns represent an aggregation of individual account balances. The columns are presented for overview informational purposes and do not present consolidated financial information since interfund balances and transactions have not been eliminated.

#### E. Budgets and Budgetary Accounting

The County follows these procedures in establishing the budgetary data reflected in the schedules in accordance with the statutory requirements of the Nebraska Budget Act:

1. On or before August 1, the County Board prepares and transmits a budget for each County fund showing the requirements, the outstanding warrants, the operating reserve to be maintained, the cash on hand at the close of the preceding fiscal year, the revenue from sources other than taxation, and the

#### NOTES TO COMBINED FINANCIAL STATEMENTS

(Continued)

# 1. <u>Summary of Significant Accounting Policies</u> (Continued)

amount to be raised by taxation. The budget, like the County financial statements, is prepared on the cash receipts and disbursements basis of accounting. The budget contains only those revenues which have actually been received by the County Treasurer.

- 2. At least one public hearing must be held by the County Board.
- 3. At a meeting of the County Board, the budget, as revised, is adopted and the amounts provided therein are appropriated.
- 4. The County Board is authorized to transfer budgeted amounts between departments within any fund through resolution; however, revisions that alter the total expenditures of any fund require that an additional public hearing be held. The legal level of budgetary control for the general fund is at the function level, and the special revenue fund types are at the fund level.
- 5. The County does not utilize an encumbrance accounting system. All appropriated spending authority lapses at the end of the fiscal year.
- 6. The County Board is authorized to budget for the transfer of money between County funds.

#### F. Fixed Assets and Long-Term Obligations

General fixed assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisitions are reflected as expenditures in governmental funds and the related assets are reported in the general fixed assets account group. All purchased fixed assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated fixed assets are valued at their estimated fair market value on the date received. Assets on hand as of June 30, 2002, have been recorded at cost or estimated cost by the County.

Assets in the general fixed assets account group are not depreciated. Public domain general fixed assets consisting of roads, bridges, curbs and gutters, and streets and sidewalks, are not capitalized, because these assets are immovable and of value only to the government.

#### NOTES TO COMBINED FINANCIAL STATEMENTS

(Continued)

# 1. <u>Summary of Significant Accounting Policies</u> (Concluded)

The two account groups are not "funds." They are concerned only with the measurement of financial position. They are not involved with measurement of results of operations.

# **G.** Compensated Absences

Vested or accumulated vacation leave that is liquidated with expendable available financial resources is reported as an expenditure of the County funds as paid. Upon termination, employees are paid for any unused vacation. Under GAAP the vested portion of the employee's compensated absences is recorded in the General Long-Term Debt Account Group for governmental funds. Under the receipts and disbursements basis of accounting, the balances which would be reported in the General Long-Term Debt Account Group are not reported because they do not represent balances arising from cash transactions.

# 2. Equity in Pooled Cash and Investments, and Designated Investments

The County has generally pooled the cash resources of the various funds for investment purposes. Each fund's portion of total cash and investments is summarized by fund type on the Combined Statement of Assets, Other Debits, Fund Balances, Liabilities, and Other Credits Arising from Cash Transactions as "Equity in Pooled Cash and Investments." Investments are stated at cost, which approximates market. Interest earned on pooled funds is credited to the County General Fund in accordance with Neb. Rev. Stat. Section 77-2315 R.R.S. 1996. Investments made specifically from and for a particular fund are summarized as "Designated Investments." Interest on these investments is credited to the fund from which the investment is made, also in accordance with Section 77-2315. Whether funds are commingled or invested separately is at the discretion of the County Board. The types of investments the County is authorized to invest funds in are enumerated in Neb. Rev. Stat. Sections 77-2315 R.R.S. 1996, 77-2340 R.S.Supp., 2002, and 77-2341 R.R.S. 1996, and generally include U.S. government obligations, certificates of deposit, time deposits, and securities which are authorized by the Nebraska Investment Council.

For the following disclosures required by Governmental Accounting Standards Board Statement #3, deposits include checking accounts, savings accounts, money-market accounts, certificates of deposit, and deposits into the Nebraska Public Agency Investment Trust (NPAIT).

#### NOTES TO COMBINED FINANCIAL STATEMENTS

(Continued)

#### 2. Equity in Pooled Cash and Investments, and Designated Investments (Concluded)

		e 30, 2002 ving Amount
Pooled cash and investments consist of:		
Cash on Hand	\$	26,414
Deposits		3,148,392
Investments		125,401
Total		3,300,207
Less Warrants Outstanding		215,466
Total	<u>\$</u>	3,084,741

The bank balance for all deposits as of June 30 was \$3,169,897 with a carrying amount of \$3,148,392 and was entirely covered by federal depository insurance or by collateral securities pledged to the County Treasurer and held by the safekeeping department of the depository's correspondent bank.

The County's carrying value of investments, which approximates market, consisted of \$125,401 deposited in NPAIT. NPAIT is a public entity investment pool operated under the direction of a seven member Board of Trustees. All net income of the trust is determined as of the close of business on each banking day and is credited thereafter pro rata to each participant's account. Net income which has accrued to each participant is converted as of the close of business of each calendar month into additional units which thereafter are held in each participant's trust account. Since net income of the fund is allocated among participants each time net income is determined, the net asset value remains at \$1.00 per unit.

#### 3. Property Taxes

Property taxes are levied by the County Board on or before October 15 of each year for all political subdivisions in the County. Real estate and personal property taxes are due and attach as an enforceable lien on January 1 following the levy date, and become delinquent in two equal installments on May 1 and September 1. Motor vehicle taxes are due when application is made for registration of a motor vehicle.

Counties are permitted by the State Constitution to levy a tax of up to \$.50/\$100 of assessed valuation for general governmental services other than the payment of principal and interest on bonded debt. They may levy taxes in addition to the 50 cent limitation upon a vote of the people.

#### NOTES TO COMBINED FINANCIAL STATEMENTS

(Continued)

# 3. <u>Property Taxes</u> (Concluded)

The levy set in October, 2001, for the 2001 taxes which will be materially collected in May and September, 2002, was set at \$.254741/\$100 of assessed valuation. The levy set in October, 2000, for the 2000 taxes which were materially collected in May and September, 2001, was set at \$.294387/\$100 of assessed valuation. The amount collected for motor vehicle tax is outlined in State Statute.

Additionally, there is currently a statutory lid limitation which limits taxation to the prior year's level, with provisions for growth. It may be increased by 1% by a three-fourths majority of the County Board.

# 4. Retirement System

The Retirement System for Nebraska Counties (the Plan) is a multiple-employer defined contribution plan administered by the Public Employees Retirement Board in accordance with the provisions of the County Employees Retirement Act.

In a defined contribution plan, benefits depend solely on amounts contributed to the Plan plus investment earnings. Membership in the Plan consists of all employees working twenty or more hours per week who have been employed for a period of twelve continuous months. Part-time employees who have attained the age of twenty-five and have been employed for a total of twelve months have the option to join the Plan. Elected officials shall be eligible for membership upon taking office. The plan provisions are established under Neb. Rev. Stat. Sections 23-2301 through 23-2335 and may be amended through legislative action. Employees contribute 4% of their salary and the County contributes an amount equal to 150% of the employee's contribution. The contribution rates are established by Neb. Rev. Stat. Sections 23-2307 R.S.Supp., 2001 and 23-2308 R.S.Supp., 2000, and may be amended through legislative action. The employee's and employer's contributions are kept in separate accounts.

The employee's account is fully vested. Prior to April 18, 2002, the employer's account was fully vested after five years participation in the Plan or at retirement. Legislative Bill 687 (2002), effective April 18, 2002, changed the vesting requirement to a total of three years of participation in the system, including the twelve month eligibility period or credit for participation in another governmental plan prior to actual contribution to the Plan. Prior service benefits are paid directly by the County to the retired employee. For the year ended June 30, 2002, 38 employees contributed \$37,178; the County contributed \$55,768. Additionally, the County paid \$876 directly to 3 retired employees for prior service benefits.

#### NOTES TO COMBINED FINANCIAL STATEMENTS

(Continued)

# 5. <u>Fixed Assets</u>

The following is a summary of changes in the general fixed assets account group during the fiscal year:

	В	alance						Balance
	July 1, 2001		Additions		Retirements		Ju	ne 30, 2002
Land	\$	3,109	\$	-	\$	-	\$	3,109
Buildings		416,030		-		-		416,030
Machinery and Equipment	3	3,196,954		489,708		450,043		3,236,619
Total General Fixed Assets	\$ 3	3,616,093	\$	489,708	\$	450,043	\$	3,655,758

# 6. Budget to Actual Comparison of Local Receipts

Only the County Treasurer's Local Receipts are reflected in the County Budget on Exhibit C. This is a comparison and reconciliation of the County Treasurer's Local Receipts to the County Total Local Receipts, which includes the County portion of receipts on hand at June 30, 2002 held by other County offices.

 General		
\$ 341,426		
3,363		
280		
2,410		
 100		
6,153		
(7,216)		
\$ 340,363		
\$		

# 7. **Joint Venture**

Howard County has entered into an agreement with the other counties in Region III in conjunction with the Nebraska Department of Health and Human Services to provide services to carry out the provisions of the Nebraska Comprehensive Community Mental Health Services Act and related alcoholism and drug abuse services and the Developmental Disabilities Services Act (Acts). Region III consists of the following counties: Blaine, Loup, Garfield, Wheeler, Custer, Valley, Greeley, Sherman, Howard, Buffalo, Hall, Phelps, Kearney, Adams, Clay, Furnas, Harlan, Hamilton, Merrick, Franklin, Webster, and Nuckolls. Separate agreements

#### NOTES TO COMBINED FINANCIAL STATEMENTS

(Continued)

# 7. <u>Joint Venture</u> (Concluded)

were established under the authority of the Interlocal Cooperation Act for services to be provided under each of the Acts. The governing board for Region III services are established by Statute and the agreements and include representatives from the participating county boards. Each county contributes to the financial support of the Region activities based on formulas developed by the Region governing boards and as required by the Acts. Funding is provided by a combination of federal, state, local, and private funding. Howard County contributed \$25,901 toward the operation of Region III during fiscal year 2002. In the event of the termination of the agreement, assets would be disposed of in accordance with the terms of the agreement. The Nebraska Department of Health and Human Services requires the Region to be audited annually in accordance with State Statute. Financial information for the Region is available in those audit reports.

#### 8. <u>County Insurance</u>

The County is exposed to various risks of loss related to torts, theft of; damage to; and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County is a member of the Nebraska Intergovernmental Risk Management Association (NIRMA), a public entity risk pool currently operating as a common risk management and insurance program for 62 counties throughout Nebraska. NIRMA was created as a result of the Intergovernmental Risk Management Act, Neb. Rev. Stat. Sections 44-4301 to 44-4339 R.R.S. 1998, which resulted in two programs being established, NIRMA and NIRMA II. The County has the option of participating in one or both of the programs.

The County pays an annual deposit premium as calculated by the administrator of the pool. Nine months following the close of the fiscal year and at annual intervals thereafter, the Pool may calculate each County's retrospective premium or premium credit for the year. The retrospective formula shall be adopted by the Board prior to the beginning of the fiscal year. The formula shall consider the losses and exposures of each County and the entire Pool. The deposit premium paid for the fiscal year shall be applied as a credit against the retrospective premium. If it is determined that the deposit premium paid is in excess of the retrospective premiums calculated, such excess shall be applied as a credit toward the next annual deposit premium. Retrospective premium adjustments for each fiscal year shall continue until all claims are closed or until the Board determines that sufficient facts are known to make a final adjustment for the year.

If the Pool becomes insolvent or is otherwise unable to discharge its legal liabilities and other obligations, the County may be assessed by the Board for an additional contribution equal to its contribution for the current fiscal year, divided by the contribution of all participants for such

# NOTES TO COMBINED FINANCIAL STATEMENTS

(Continued)

# 8. <u>County Insurance</u> (Continued)

year, times the amount of such deficiency. Each such assessment, and the manner of calculating the same, shall be sent to each county in writing, and each county shall thereafter have sixty (60) days in which to pay the amount of such assessment. Each county shall remain liable for such assessments, regardless of such county's withdrawal from participation or the termination of the agreement, and for liabilities of the Pool incurred during such county's period of membership, as provided by Neb. Rev. Stat. Section 44-4312 R.R.S. 1998.

The following schedule is a summary of the NIRMA coverage in effect for the period August 1, 2001 through July 31, 2002:

	Coverage	NIRMA Member Deductible	Self-Insured Retention	Excess Insurance	Insurance Company
1.	General Liability	Zero	300,000	\$5,000,000 per occurrence with no annual aggregate	United National & American Alternative
2.	Property/Inland Marine	500	25,000	Replacement value	United National & Travelers Indemnity
3.	Auto Physical Damage	250	25,000	Replacement value	United National & Travelers Indemnity
4.	Crime	500	25,000	\$50,000 money and securities/\$100,000 depositors forgery, money orders and counterfeit papers	United National
5.	Public Officials	Various	Various	\$1,000,000 per occurrence and aggregate	Scottsdale Indemnity Company
6.	Boiler & Machinery	1,000	None	50,000,000 per occurrence and aggregate	Hartford Steam Boiler
7.	Employment Practices Liability	Various	Various	\$1,000,000 per occurrence and aggregate	Scottsdale Indemnity Company

#### NOTES TO COMBINED FINANCIAL STATEMENTS

(Continued)

# 8. <u>County Insurance</u> (Concluded)

In the event of a liability loss exceeding \$5,000,000 per occurrence the County would be responsible for funding the excess amount.

The following schedule is a summary of the self-funded NIRMA II coverage in effect for the period August 1, 2001 through July 31, 2002:

Coverage	Member Deductible	NIRMA II Self-Insured <u>Retention</u>	 Excess Insurance
1. Workers' Compensation	N/A	\$300,000 per claim with no annual aggregate	Statutory
2. Employer's Liability	N/A	\$300,000 per claim with no annual aggregate	\$ 2,000,000

The Pool has an annual audit performed of its financial statements. Copies of these reports may be obtained by writing to the NIRMA Board of Directors at 625 S. 14<sup>th</sup> Street, Suite A, Lincoln, Nebraska 68508.

The County has not paid any additional assessments to the Pool in the last three fiscal years and no assessments are anticipated for fiscal year 2003. The County has not had to pay out any amounts that exceeded coverages provided by the Pool in the last three fiscal years.

# Howard County, Nebraska Combining Statement of Assets, Liabilities, and Fund Balances Arising from Cash Transactions by County Offices June 30, 2002

	Totals by County Offices											
	,	County Treasurer		County Clerk		Clerk of the District Court		County Sheriff		County Attorney		TOTAL OF ALL OFFICES
ASSETS Cash, Deposits, and Cash Items Total Assets	<u>\$</u>	3,068,805 3,068,805	<u>\$</u>	6,060 6,060	<u>\$</u>	7,368 7,368	<u>\$</u>	2,410 2,410	<u>\$</u>	98 98	<u>\$</u>	3,084,741 3,084,741
						,						
LIABILITIES AND FUND BALANCES Liabilities: Due to Other Governments Partial Payments-Undistributed Tax	\$	211,340 12,444	\$	2,697 -	\$	180	\$		\$	<u>-</u>	\$	214,217 12,444
Other Liabilities Total Liabilities		223,784		2,697		6,908 7,088				(2)		6,906 233,567
Total Liabilities		223,764		2,097		7,000		<u>-</u>	-	(2)		233,307
Fund Balances: General, Unreserved,												
Undesignated Special Revenue, Unreserved,		1,202,879		3,363		280		2,410		100		1,209,032
Undesignated		1,642,142		-		-		-		-		1,642,142
Total Fund Balances		2,845,021		3,363		280		2,410		100		2,851,174
Total Liabilities and Fund Balances	\$	3,068,805	\$	6,060	\$	7,368	\$	2,410	\$	98	\$	3,084,741

# Howard County, Nebraska Statement of Disbursements Compared to Budget-by Function General Fund

For the Fiscal Year Ended June 30, 2002

GENERAL	GOVERNMENT

		oard of ervisors/									
	_	missioners		Clerk		Treasurer		Assessor			
Disbursements:											
Personal Service	\$	79,075	\$	73,655	\$	70,981	\$	74,802			
Operating Expense		5,966		5,818		5,803		12,318			
Supplies/Materials		-		4,724		4,289		4,843			
Equipment Rental Capital Outlay		_		1,274		_		3,809			
Total Disbursements		85,041		85,471		81,073		95,772			
		00,011		00,771		01,075		70,772			
Budget: Budget less Capital Outlay		02.500		99 604		94 206		00 105			
Budget Adjustments		92,500		88,694		84,296		98,185			
Budget Capital Outlay		_		3,000		3,000		2,000			
Total Budget		92,500		91,694		87,296		100,185			
Favorable (Unfavorable)	\$	7,459	\$	6,223	\$	6,223	\$	4,413			
	GENERAL GOVERNMENT										
						Total					
	Mi	scellan-	F	Planning and		General					
		eous		Zoning		Government		Sheriff			
Disbursements: Personal Service	¢	440 221	ø	9.250	ď	911.262	ď	175 079			
Operating Expense	\$	449,231 138,703	\$	8,250 4,383	\$	811,262 207,944	\$	175,078 22,537			
Supplies/Materials		4,858		4,363		28,747		15,361			
Equipment Rental		-		-		200		257			
Capital Outlay		_		-		6,706		31,302			
Total Disbursements		592,792		12,633		1,054,859		244,535			
Budget:	<u> </u>										
Budget less Capital Outlay		675,800		25,500		1,190,859		196,112			
Budget Adjustments		(20,000)		-		(20,000)		20,000			
Budget Capital Outlay		2,000		-		17,450		30,000			
Total Budget		657,800		25,500		1,188,309		246,112			
Favorable (Unfavorable)	\$	65,008	\$	12,867	\$	133,450	\$	1,577			
						PUBLIC					
		PUBLIC	WO]		9999899	HEALTH	:				
	M	scellan-		Total		Health		Veterans'			
	IVI	eous		Public Works		Miscellan- eous		Service Officer			
Disbursements:		cous		WORS		Cous		Officer			
Personal Service	\$	2,500	\$	12,062	\$	-	\$	_			
Operating Expense		29,188		32,727		22,709		16,950			
Supplies/Materials		-		342		-		-			
Equipment Rental		-		н.		7		-			
Capital Outlay		-		465		-					
Total Disbursements		31,688		45,596		22,709		16,950			
Budget:											
Budget less Capital Outlay		33,410		47,760		25,800		16,950			
Budget Adjustments		-				-		-			
Budget Capital Outlay		33,410		15,000		- 05 000		16.050			
Total Budget Favorable (Unfavorable)	\$	1,722	S	62,760 17,164	\$	25,800 3,091	\$	16,950			
( (	4	1,122	***	+/5**/*	Ψ	45971	Ψ				

#### GENERAL GOVERNMENT

		Clerk of		County			Building			
Е	lection	the District			Court		and	Extension		
Commissioner		Court			System		Grounds	Agent		
\$	5,975	\$	7,619	\$	_	\$	18,425	\$	23,249	
Ψ	651	Ψ	1,137	Ψ	351	Ψ	29,077	Ψ	3,737	
	1,424		670		2,818		2,602		2,519	
	200		-		-		-		-	
	100	-			558		-		965	
	8,350		9,426		3,727		50,104		30,470	
	11,950		12,300		5,900		65,634		30,100	
	-		-		-		-		-	
	1,000		3,000		2,000		500		950	
	12,950		15,300		7,900		66,134		31,050	
\$	4,600	\$	5,874	\$	4,173	\$	16,030	\$	580	

	PUBLIC WORKS					
Attorney	County Jail	Miscellan- eous	Total Public Safety	Highway Superintendent		
\$ 53,673 \$ 4,536 430 - 2,425 61,064	\$ 1,426 53,687 - - - 55,113	\$ - 7,084 - - - - 7,084	\$ 230,177 87,844 15,791 257 33,727 367,796	\$ 9,562 3,539 342 - 465 13,908		
\$ 64,073 - 7,000 71,073 10,009 \$	65,300 - - - 65,300 \$ 10,187	9,700 - - - 9,700 \$ 2,616	335,185 20,000 37,000 392,185 \$ 24,389	14,350 - 15,000 29,350 \$ 15,442		

	LFARE AND SERVICES	 LTURE AND ECREATION	TOTAL ALL FUNCTIONS		
Miscellan- eous	Total Public Welfare and Social Services	Culture Miscellan- eous		2002	
\$ -	\$ -	\$ -	\$	1,053,501	
8,470	25,420	-		376,644	
-	-	-		44,880	
-	+	-		457	
-	-	-		40,898	
8,470	25,420	-		1,516,380	
10,500	27,450	<del>-</del>		1,627,054	
-	-	-		-	
-	-	-		69,450	
10,500	27,450	-		1,696,504	
\$ 2,030	\$ 2,030	\$ -	\$	180,124	

	Road/Bridge Fund							
		Actual		Budget		avorable nfavorable)		
Receipts:								
Taxes	\$	114	\$	85	\$	29		
Intergovernmental Revenue		833,025		755,000		78,025		
Local Fees, Licenses, Commissions,								
and Miscellaneous		1,106		-		1,106		
Total Receipts		834,245		755,085		79,160		
Disbursements:								
Personal Services		355,929		353,200		(2,729)		
Operating Expenses		74,205		106,300		32,095		
Supplies/Materials		404,767		519,600		114,833		
Equipment Rental		108,935		65,000		(43,935)		
Capital Outlay		419,848		464,500		44,652		
Total Disbursements		1,363,684		1,508,600		144,916		
Excess (Deficiency) of Receipts								
over Disbursements		(529,439)		(753,515)		224,076		
Other Financing Sources (Uses):								
Transfers from Other Funds		-		-		-		
Transfers to Other Funds						_		
Total Other Financing Sources (Uses)								
Excess (Deficiency) of Receipts and Other Financing Sources over (under) Disburse-								
ments and Other Financing Uses		(529,439)		(753,515)		224,076		
Fund Balances, July 1		1,204,152		1,204,152				
Fund Balances, June 30	\$	674,713	\$	450,637	\$	224,076		

	Relief-Medical Fund							
		Actual	]	Budget	Favorable (Unfavorable)			
Receipts:								
Taxes	\$	44	\$	-	\$	44		
Intergovernmental Revenue		-		-		-		
Local Fees, Licenses, Commissions, and Miscellaneous		_		_		-		
Total Receipts		44		-		44		
Disbursements:								
Personal Services		-		-		-		
Operating Expenses		650		44,000		43,350		
Supplies/Materials		-		-		-		
Equipment Rental		-		-		-		
Capital Outlay		-		-		-		
Total Disbursements		650		44,000		43,350		
Excess (Deficiency) of Receipts								
over Disbursements		(606)		(44,000)		43,394		
Other Financing Sources (Uses):								
Transfers from Other Funds		-		-		-		
Transfers to Other Funds				-				
Total Other Financing Sources (Uses)		-						
Excess (Deficiency) of Receipts and Other Financing Sources over (under) Disburse-								
ments and Other Financing Uses		(606)		(44,000)		43,394		
Fund Balances, July 1		44,910		44,910				
Fund Balances, June 30	\$	44,304	\$	910	\$	43,394		

	Institutions Fund								
		Actual		Budget		avorable favorable)			
Receipts:									
Taxes	\$	2	\$	-	\$	2			
Intergovernmental Revenue		-		-		-			
Local Fees, Licenses, Commissions,									
and Miscellaneous		-				-			
Total Receipts		2				2			
Disbursements:									
Personal Services		_		_		-			
Operating Expenses		2,235		20,000		17,765			
Supplies/Materials		-		-		-			
Equipment Rental		-		-		-			
Capital Outlay						-			
Total Disbursements		2,235		20,000		17,765			
Excess (Deficiency) of Receipts									
over Disbursements		(2,233)		(20,000)		17,767			
Other Financing Sources (Uses):									
Transfers from Other Funds		-		-		-			
Transfers to Other Funds						-			
Total Other Financing Sources (Uses)									
Excess (Deficiency) of Receipts and Other									
Financing Sources over (under) Disburse-									
ments and Other Financing Uses		(2,233)		(20,000)		17,767			
Fund Balances, July 1		20,579		20,579					
Fund Balances, June 30	\$	18,346	\$	579	\$	17,767			

	Employment Security Act Fund									
	1	Actual	Bud	get		rorable vorable)				
Receipts:										
Taxes	\$	-	\$	-	\$	-				
Intergovernmental Revenue		-		-		-				
Local Fees, Licenses, Commissions, and Miscellaneous				_		_				
Total Receipts						-				
Disbursements:										
Personal Services		-		_		-				
Operating Expenses		6,396		6,396		_				
Supplies/Materials		, -		-		_				
Equipment Rental		-		_		_				
Capital Outlay		-		-		-				
Total Disbursements		6,396		6,396		-				
Excess (Deficiency) of Receipts										
over Disbursements		(6,396)		(6,396)						
Other Financing Sources (Uses):										
Transfers from Other Funds		396		-		396				
Transfers to Other Funds					-	-				
Total Other Financing Sources (Uses)		396				396				
Excess (Deficiency) of Receipts and Other Financing Sources over (under) Disburse-										
ments and Other Financing Uses		(6,000)		(6,396)		396				
Fund Balances, July 1		6,978		6,978		-				
Fund Balances, June 30	\$	978	\$	582	\$	396				

	Inheritance Tax Fund						
		Actual	Budget		Favorable (Unfavorable)		
Receipts:							
Taxes	\$	-	\$	-	\$	-	
Intergovernmental Revenue		-		-		-	
Local Fees, Licenses, Commissions,							
and Miscellaneous		73,417		100,000		(26,583)	
Total Receipts		73,417		100,000		(26,583)	
Disbursements:							
Personal Services		-		-		-	
Operating Expenses		-		-		-	
Supplies/Materials		-		-		-	
Equipment Rental		-		-		-	
Capital Outlay		-					
Total Disbursements		-		-		-	
Excess (Deficiency) of Receipts							
over Disbursements		73,417		100,000		(26,583)	
Other Financing Sources (Uses):							
Transfers from Other Funds		-		-		-	
Transfers to Other Funds		(50,000)		(470,000)		420,000	
Total Other Financing Sources (Uses)		(50,000)		(470,000)		420,000	
Excess (Deficiency) of Receipts and Other							
Financing Sources over (under) Disburse-							
ments and Other Financing Uses		23,417		(370,000)		393,417	
Fund Balances, July 1		372,247		372,247			
Fund Balances, June 30	\$	395,664	\$	2,247	\$	393,417	

	Noxious Weed Fund							
	1	Actual	1	Budget	Favorable (Unfavorable)			
Receipts:								
Taxes	\$	3	\$	-	\$	3		
Intergovernmental Revenue		-		-		-		
Local Fees, Licenses, Commissions,								
and Miscellaneous		-		-				
Total Receipts		3		-		3		
Disbursements:								
Personal Services		45,297		42,219		(3,078)		
Operating Expenses		3,688		4,250		562		
Supplies/Materials		6,807		22,500		15,693		
Equipment Rental		250		500		250		
Capital Outlay		15,000		15,000		-		
Total Disbursements		71,042		84,469		13,427		
Excess (Deficiency) of Receipts								
over Disbursements		(71,039)		(84,469)		13,430		
Other Financing Sources (Uses):								
Transfers from Other Funds		50,000		50,000		-		
Transfers to Other Funds		-		-		-		
Total Other Financing Sources (Uses)		50,000		50,000		-		
Excess (Deficiency) of Receipts and Other Financing Sources over (under) Disburse-								
ments and Other Financing Uses		(21,039)		(34,469)		13,430		
Fund Balances, July 1		73,953		73,953				
Fund Balances, June 30	\$	52,914	\$	39,484	\$	13,430		

	Law Enforcement Fund							
	A	Actual	E	Budget	Favorable (Unfavorable)			
Receipts:								
Taxes	\$	-	\$	-	\$	-		
Intergovernmental Revenue		-		-		-		
Local Fees, Licenses, Commissions,								
and Miscellaneous		1,036	-	35,575		(34,539)		
Total Receipts		1,036		35,575		(34,539)		
Disbursements:								
Personal Services		_		29,490		29,490		
Operating Expenses		-		-		-		
Supplies/Materials		1,059		6,085		5,026		
Equipment Rental		-		-		-		
Capital Outlay		-		-		-		
Total Disbursements		1,059		35,575		34,516		
Excess (Deficiency) of Receipts								
over Disbursements		(23)				(23)		
Other Financing Sources (Uses):								
Transfers from Other Funds		-		-		-		
Transfers to Other Funds		-		-				
Total Other Financing Sources (Uses)				-				
Excess (Deficiency) of Receipts and Other Financing Sources over (under) Disburse-								
ments and Other Financing Uses		(23)				(23)		
Fund Balances, July 1		1,059		1,059				
Fund Balances, June 30	\$	1,036	\$	1,059	\$	(23)		

	Central Communications Fund									
				- 1	Favorable					
		Actual		Budget	(Unfavorable)					
Receipts:	Ф	04.506	Ф	02 400	Ф	2.106				
Taxes	\$	94,586	\$	92,400	\$	2,186				
Intergovernmental Revenue		743		500		243				
Local Fees, Licenses, Commissions, and Miscellaneous		37,665		37,000		665				
Total Receipts		132,994		129,900		3,094				
Total Receipts		132,994		129,900		3,094				
Disbursements:										
Personal Services		119,606		118,876		(730)				
Operating Expenses		7,262		9,930		2,668				
Supplies/Materials		962		1,300		338				
Equipment Rental		-		-		-				
Capital Outlay		3,200		4,000		800				
Total Disbursements		131,030		134,106		3,076				
Excess (Deficiency) of Receipts										
over Disbursements		1,964		(4,206)		6,170				
Other Financing Sources (Uses):										
Transfers from Other Funds		-		-		-				
Transfers to Other Funds		_	-		-	-				
Total Other Financing Sources (Uses)										
Excess (Deficiency) of Receipts and Other Financing Sources over (under) Disburse-										
ments and Other Financing Uses		1,964		(4,206)		6,170				
Fund Balances, July 1		43,049		43,049						
Fund Balances, June 30	\$	45,013	\$	38,843	\$	6,170				

			Emerge	ency 911 Fund	1	
		Actual	]	Budget		vorable favorable)
Receipts:						
Taxes Intergovernmental Revenue Local Fees, Licenses, Commissions,	\$	-	\$	-	\$	-
and Miscellaneous		34,306		35,000		(694)
Total Receipts		34,306		35,000		(694)
Total Receipts		<u> </u>		33,000		(074)
Disbursements:						
Personal Services		-		-		-
Operating Expenses		7,683		10,000		2,317
Supplies/Materials		2,477		2,000		(477)
Equipment Rental		-		-		-
Capital Outlay	-	5,252		14,000		8,748
Total Disbursements		15,412		26,000		10,588
Excess (Deficiency) of Receipts						
over Disbursements		18,894		9,000		9,894
Other Financing Sources (Uses):						
Transfers from Other Funds		-		-		-
Transfers to Other Funds						
Total Other Financing Sources (Uses)				-		
Excess (Deficiency) of Receipts and Other Financing Sources over (under) Disburse-						
ments and Other Financing Uses		18,894		9,000		9,894
Fund Balances, July 1		95,060		95,060		
Fund Balances, June 30	\$	113,954	\$	104,060	\$	9,894

	Emergency Bridge Fund									
	_	Actual	Ві	ıdget		vorable favorable)				
Receipts:										
Taxes	\$	2	\$	-	\$	2				
Intergovernmental Revenue		-		-		-				
Local Fees, Licenses, Commissions, and Miscellaneous		_		_		_				
Total Receipts		2	-	_		2				
Total Receipts		<u>2</u>								
Disbursements:										
Personal Services		-		-		-				
Operating Expenses		-		-		-				
Supplies/Materials		-		-		-				
Equipment Rental		-		-		-				
Capital Outlay			-	95,000		95,000				
Total Disbursements				95,000		95,000				
Excess (Deficiency) of Receipts										
over Disbursements		2		(95,000)		95,002				
Other Financing Sources (Uses):										
Transfers from Other Funds		-		-		-				
Transfers to Other Funds		-		-		-				
Total Other Financing Sources (Uses)		-								
Excess (Deficiency) of Receipts and Other Financing Sources over (under) Disburse-										
ments and Other Financing Uses		2		(95,000)		95,002				
Fund Balances, July 1		95,596		95,596						
Fund Balances, June 30	\$	95,598	\$	596	\$	95,002				

	Handicap Accessibility Fund								
		Actual	I	Budget	Favorable (Unfavorable)				
Receipts:				_					
Taxes	\$	-	\$	-	\$	-			
Intergovernmental Revenue		-		-		-			
Local Fees, Licenses, Commissions,									
and Miscellaneous		-							
Total Receipts		-		-		-			
Disbursements:									
Personal Services		_		-		-			
Operating Expenses		_		18,000		18,000			
Supplies/Materials		_		-		-			
Equipment Rental		_		-		-			
Capital Outlay		-		-		-			
Total Disbursements		-		18,000		18,000			
Excess (Deficiency) of Receipts									
over Disbursements		-		(18,000)		18,000			
Other Financing Sources (Uses):									
Transfers from Other Funds		-		-		-			
Transfers to Other Funds		-		_					
Total Other Financing Sources (Uses)									
Excess (Deficiency) of Receipts and Other									
Financing Sources over (under) Disburse-									
ments and Other Financing Uses				(18,000)		18,000			
Fund Balances, July 1		18,668		18,668					
Fund Balances, June 30	\$	18,668	\$	668	\$	18,000			

	County Building Fund										
		Actual	Budget	Favorable (Unfavorable)							
Receipts:											
Taxes	\$	-	\$ -	\$ -							
Intergovernmental Revenue		_	-	-							
Local Fees, Licenses, Commissions, and Miscellaneous			<u>-</u>	<u> </u>							
Total Receipts		-	-	-							
Disbursements:											
Personal Services		-	-	-							
Operating Expenses		-	-	-							
Supplies/Materials		-	-	-							
Equipment Rental		_	-	-							
Capital Outlay		7,391	520,000	512,609							
Total Disbursements		7,391	520,000	512,609							
Excess (Deficiency) of Receipts											
over Disbursements		(7,391)	(520,000)	512,609							
Other Financing Sources (Uses):											
Transfers from Other Funds		_	420,000	(420,000)							
Transfers to Other Funds		_	-	-							
Total Other Financing Sources (Uses)			420,000	(420,000)							
Excess (Deficiency) of Receipts and Other Financing Sources over (under) Disburse-											
ments and Other Financing Uses		(7,391)	(100,000)	92,609							
Fund Balances, July 1		174,744	174,744								
Fund Balances, June 30	\$	167,353	\$ 74,744	\$ 92,609							

	Civil Defense Fund									
	1	Actual	Buc	lget	Favorable (Unfavorable)					
Receipts: Taxes Intergovernmental Revenue Local Fees, Licenses, Commissions,	\$	-	\$	- -	\$	- -				
and Miscellaneous Total Receipts		-		-		<u>-</u>				
Disbursements:										
Personal Services		-		1 500		1.500				
Operating Expenses		-		1,500		1,500				
Supplies/Materials Equipment Rental		<u>-</u>		1,000		1,000				
Capital Outlay		1,275		2,000		725				
Total Disbursements		1,275		4,500		3,225				
Excess (Deficiency) of Receipts										
over Disbursements		(1,275)		(4,500)		3,225				
Other Financing Sources (Uses):										
Transfers from Other Funds		-		-		-				
Transfers to Other Funds Total Other Financing Sources (Uses)										
Total Other Financing Sources (Uses)										
Excess (Deficiency) of Receipts and Other Financing Sources over (under) Disburse-										
ments and Other Financing Uses		(1,275)		(4,500)		3,225				
Fund Balances, July 1		12,261		12,261						
Fund Balances, June 30	\$	10,986	\$	7,761	\$	3,225				

		To	ourism Pr	omotion Fu	ınd	
	A	Actual	В	udget		vorable avorable)
Receipts:						
Taxes	\$	-	\$	-	\$	-
Intergovernmental Revenue		3,440		2,500		940
Local Fees, Licenses, Commissions,						
and Miscellaneous		-		-		
Total Receipts		3,440		2,500		940
Disbursements:						
Personal Services		_		_		-
Operating Expenses		825		1,500		675
Supplies/Materials		_		-		-
Equipment Rental		-		-		-
Capital Outlay		-		1,000		1,000
Total Disbursements		825		2,500		1,675
Excess (Deficiency) of Receipts						
over Disbursements		2,615		-		2,615
Other Financing Sources (Uses):						
Transfers from Other Funds		-		-		-
Transfers to Other Funds		-		-		-
Total Other Financing Sources (Uses)		-				
Excess (Deficiency) of Receipts and Other						
Financing Sources over (under) Disburse-		0.615				0.615
ments and Other Financing Uses	-	2,615		-		2,615
Fund Balances, July 1		-		-		
Fund Balances, June 30	\$	2,615	\$	-	\$	2,615

	Historical Society Grant Fund									
	1	Actual		Budget	Favorable (Unfavorable)					
Receipts:										
Taxes	\$	-	\$	-	\$	-				
Intergovernmental Revenue		79,575		153,000		(73,425)				
Local Fees, Licenses, Commissions,										
and Miscellaneous		-		_						
Total Receipts		79,575		153,000		(73,425)				
Disbursements:										
Personal Services		-		-		-				
Operating Expenses		-		-		-				
Supplies/Materials		-		-		-				
Equipment Rental		-		-		-				
Capital Outlay		79,575		153,000		73,425				
Total Disbursements		79,575		153,000		73,425				
Excess (Deficiency) of Receipts										
over Disbursements										
Other Financing Sources (Uses):										
Transfers from Other Funds		-		-		-				
Transfers to Other Funds		-								
Total Other Financing Sources (Uses)										
Excess (Deficiency) of Receipts and Other										
Financing Sources over (under) Disburse-										
ments and Other Financing Uses										
Fund Balances, July 1						-				
Fund Balances, June 30	\$	-	\$	-	\$	-				

#### Howard County, Nebraska Statement of Assets and Liabilities -County Treasurer Trust and Agency Funds For the Fiscal Year Ended June 30, 2002

	Balance ly 1, 2001		Additions	Γ	Deductions	Balance June 30, 2002	
ASSETS	<u>, , , , , , , , , , , , , , , , , , , </u>						<u> </u>
Cash and Deposits	\$ 246,485	\$	7,935,917	\$	7,958,618	\$	223,784
Total Assets	\$ 246,485	\$	7,935,917	\$	7,958,618	\$	223,784
LIABILITIES							
Trust and Agency Funds:							
State	\$ 67,993	\$	1,349,359	\$	1,358,526	\$	58,826
Schools	92,461		4,874,764		4,887,759		79,466
<b>Educational Service Units</b>	801	59,685			59,833		653
Technical College	1,979	223,030			221,957		3,052
Natural Resource Districts	7,346	86,942		85,408			8,880
Fire Districts	29,690		171,208	172,343			28,555
Municipalities	10,853		496,815		491,834		15,834
Agricultural Society	320		23,828		23,889		259
Partial Payments-							
Undistributed Tax	5,890		19,422		12,868		12,444
Tax Refund Account	5,875		279,793		283,527		2,141
Irrigation Districts	17,289		149,014		154,336		11,967
Reclamation Districts	5,187		116,397		119,943		1,641
Historical Society	801		85,660		86,395		66
Total Liabilities	\$ 246,485	\$	7,935,917	\$	7,958,618	\$	223,784

# Howard County Clerk

#### St. Paul, Nebraska

#### Statement of Changes in Assets, Liabilities, and Fund Balances For the Fiscal Year Ended June 30, 2002

	Balance July 1, 2001		A	dditions	Deductions		Balance June 30, 2002	
ASSETS								
Cash and Deposits	\$	6,402	\$	86,261	\$	87,042	\$	5,621
Accounts Receivables		439		439		439		439
Total Assets	\$	6,841	\$	86,700	\$	87,481	\$	6,060
LIABILITIES AND FUND BALANCES Liabilities: Due to State Treasurer:								
Title Fees	\$	1,862	\$	21,973	\$	22,095	\$	1,740
Documentary Stamp Tax	*	971	*	13,990	*	14,107	4	854
Game and Park Permits		165		956		1,018		103
Total		2,998	-	36,919		37,220		2,697
Due to County Clerk: Plat Map Sales Total Total Liabilities		2,998		648 648 37,567		648 648 37,868		2,697
Fund Balances:								
Unreserved, Undesignated Consists of:								
Recording Fees		2,307		30,293		30,635		1,965
Title Fees		970		11,190		11,239		921
Map Sales, copies		117		1,557		1,599		75
Documentary Stamp Tax		389		5,598		5,645		342
Marriage Licenses		60		495		495		60
Total Fund Balances		3,843		49,133		49,613		3,363
Total Liabilities and Fund Balances	\$	6,841	\$	86,700	\$	87,481	\$	6,060

#### Howard County Clerk of the District Court St. Paul, Nebraska

### Statement of Changes in Assets, Liabilities and Fund Balances For the Fiscal Year Ended June 30, 2002

		alance 1, 2001	A	Additions Deductions		Balance June 30, 2002		
ASSETS	Ф	( 100	Ф	420.206	Ф	420,207	Φ.	7.260
Cash and Deposits	\$	6,189	\$	429,386	\$	428,207	\$	7,368
Total Assets	\$	6,189	\$	429,386	\$	428,207	\$	7,368
LIABILITIES AND FUND BALANCES Liabilities: Due to State Treasurer:								
State Fees	\$	140	\$	825	\$	815	\$	150
Law Enforcement Fees	Ψ	(75)	Ψ	34	Ψ	(40)	4	(1)
State Judges Retirement Fund		7		78		79		6
Legal Aid Fees		101		441		517		25
Total		173		1,378		1,371		180
Trust Fund Benefits:								
Payable		5,534		421,579		420,205		6,908
Total		5,534		421,579		420,205		6,908
Total Liabilities		5,707		422,957		421,576		7,088
Fund Balances: Unreserved, Undesignated Consists of:								
Regular Fees		441		5,977		6,153		265
Interest		41		452		478		15
Total Fund Balances		482		6,429		6,631		280
Total Liabilities and Fund Balances	\$	6,189	\$	429,386	\$	428,207	\$	7,368

# Howard County Sheriff St. Paul, Nebraska Statement of Changes in Assets, Liabilities, and Fund Balances For Fiscal Year Ended June 30, 2002

	Balance July 1, 2001 Additions		Deductions		Balance June 30, 2002		
ASSETS							
Cash and Deposits	\$	2,106	\$ 16,107	\$	17,307	\$	906
Accounts Receivables		685	1,504		685		1,504
Total Assets	\$	2,791	\$ 17,611	\$	17,992	\$	2,410
LIABILITIES AND FUND BALANCE: Liabilities: Bonds	S \$	<u>-</u>	\$ 4,329	\$	4,329	\$	<u>-</u>
Total Liabilities		-	4,329		4,329		-
Fund Balances: Unreserved, Undesignated Consists of: Inspection Fees Electronic Monitoring Fees, Commissions, Mileage		160 405 2,206	2,480 1,140 9,302		2,400 1,545 9,373		240 - 2,135
Handgun Permits		20	360		345		35
Total Fund Balances		2,791	13,282		13,663		2,410
Total Liabilities and Fund Balances	\$	2,791	\$ 17,611	\$	17,992	\$	2,410

# Howard County Attorney

# St. Paul, Nebraska

### Statement of Changes in Assets, Liabilities and Fund Balances For the Fiscal Year Ended June 30, 2002

	Balance July 1, 2001		Additions		Deductions		Balance June 30, 2002	
ASSETS								
Cash and Deposits	\$	101	\$	13,432	\$	13,435	\$	98
Total Assets	\$	101	\$	13,432	\$	13,435	\$	98
LIABILITIES AND FUND BALANC Liabilities:	ES							
Trust Fund Benefits:								
Restitution Payable	\$	1	\$	11,672	\$	11,675	\$	(2)
Total Liabilities		1		11,672		11,675		(2)
Fund Balances: Unreserved, Undesignated Consists of:								
Collection Fee		_		1,760		1,760		_
Petty Cash		100		-,,		-		100
Total Fund Balances		100		1,760		1,760		100
Total Liabilities and Fund Balances	\$	101	\$	13,432	\$	13,435	\$	98

#### Howard County Highway Superintendent St. Paul, Nebraska Statement of Changes in Assets, Liabilities, and Fund Balances For the Fiscal Year Ended June 30, 2002

	Balance July 1, 2001		Additions		Deductions		Balance June 30, 2002	
ASSETS								
Cash	\$	-	\$	2,361	\$	2,361	\$	-
Total Assets	\$	-	\$	2,361	\$	2,361	\$	
LIABILITIES AND FUND BALANCES Liabilities: Due to State Treasurer: Sales Tax Total Liabilities	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>
Fund Balances: Unreserved, Undesignated Consists of: Sale of Surplus Property Miscellaneous Total Fund Balances		- - -		591 1,770 2,361		591 1,770 2,361		- - -
Total Liabilities and Fund Balances	\$	-	\$	2,361	\$	2,361	\$	

# Howard County Planning and Zoning

# St. Paul, Nebraska

#### Statement of Changes in Assets, Liabilities, and Fund Balances For the Fiscal Year Ended June 30, 2002

Schedule E-6

	Bal	lance					Bal	ance
	July	1, 2001	Ac	dditions	De	ductions	June 3	30, 2002
ASSETS								
Cash and Deposits	\$	-	\$	2,514	\$	2,514	\$	-
Total Assets	\$	-	\$	2,514	\$	2,514	\$	-
LIABILITIES AND FUND BALANCES Liabilites: Other Liabilities Total Liabilities	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>
Fund Balances: Unreserved, Undesignated Consists of: Permits Total Fund Balance		<u>-</u> -		2,514 2,514		2,514 2,514		<u>-</u> -
Total Liabilities and Fund Balances	\$	-	\$	2,514	\$	2,514	\$	_

# Howard County Comparative Analysis Of Total Tax Certified, Corrections, and Collections For Past Five Tax Years Of All Political Subdivisions In Howard County

Item	1997	1998	1999	2000	2001
Tax Certified by Assessor					
Real Estate	\$ 5,449,576	\$ 5,248,121	\$ 5,502,221	\$ 5,839,880	\$ 6,062,109
Personal and Specials	478,226	426,162	427,169	420,121	426,112
Total	5,927,802	5,674,283	5,929,390	6,260,001	6,488,221
Corrections					
Additions	8,531	4,883	5,390	1,286	7,771
Deductions	22,682	8,291	9,021	6,495	6,896
Net Additions/					
(Deductions)	(14,151)	(3,408)	(3,631)	(5,209)	875
Corrected Certified Tax	5,913,651	5,670,875	5,925,759	6,254,792	6,489,096
Net Tax Collected by County Treasurer during Fiscal Year Ending:					
June 30, 1998	3,261,905	-	-	-	-
June 30, 1999	2,629,526	3,106,103	-	-	-
June 30, 2000	15,053	2,536,269	3,246,153	-	-
June 30, 2001	3,228	16,422	2,659,730	3,470,405	-
June 30, 2002	1,336	3,137	4,995	2,753,579	3,617,463
Total Net Collections	5,911,048	5,661,931	5,910,878	6,223,984	3,617,463
Total Uncollected Tax	\$ 2,603	\$ 8,944	\$ 14,881	\$ 30,808	\$ 2,871,633
Percentage Uncollected Tax	0.04%	0.16%	0.25%	0.49%	44.25%

# STATE OF NEBRASKA AUDITOR OF PUBLIC ACCOUNTS



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#### **HOWARD COUNTY**

# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

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Robert Hotz, JD Legal Counsel robhotz@mail.state.ne.us We have audited the financial statements of Howard County as of and for the year ended June 30, 2002, and have issued our report thereon dated April 9, 2003. The report notes the financial statements were prepared on the basis of cash receipts and disbursements and do not include the financial data of the Howard County Community Hospital, a component unit of Howard County. Except as discussed in the second sentence, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether Howard County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws and regulations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. We noted certain immaterial instances of noncompliance that we have reported to management of Howard County in the Comments Section of this report as Comment Number 2 (Hospital Budget), Comment Number 3 (Competitive Bidding Requirements), and Comment Number 4 (Inventory Procedures).

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Howard County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect Howard County's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. A reportable condition is described in the Comments Section of the report as Comment Number 1 (Segregation of Duties).

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we consider Comment Number 1 to be a material weakness. We also noted another matter involving internal control over financial reporting that we have reported to the management of Howard County in the Comments Section of the report as Comment Number 5 (Balancing Procedures).

This report is intended solely for the information and use of the County, the appropriate Federal and regulatory agencies, and citizens of the State of Nebraska and is not intended to be and should not be used by anyone other than these specified parties.

April 9, 2003

Deputy State Auditor

Dearn Haiffun CPA